



Welcome



Greg Mills
ISDOC President
Serrano Water District





I pledge allegiance to the flag
of the United States of
America, and to the republic
for which it stands, one nation
under God, indivisible, with
liberty and justice for all.

Program Speaker



**California Special
Districts Association**
Districts Stronger Together



Kyle Packham

Director

Advocacy & Public Affairs

California Special Districts Association





CSDA Legislative Briefing

Independent Special Districts of Orange County

June 22, 2023



California Special
Districts Association
Districts Stronger Together

**ADVOCACY AND
PUBLIC AFFAIRS**

CSDA Legislative Briefing

1. Brown Act and Remote Meetings
2. Website and Email Mandate
3. California Voter Rights Act (CVRA)
4. Surplus Land Act (SLA)
5. Development Impact Fees
6. Alternative Contracting (Design-Build)
7. State Budget (Homelessness & Infrastructure)
8. CARB Zero Emission Vehicle (ZEV) Mandate
9. Voter Limitation Initiative
10. National Special Districts Coalition (NSDC)

Brow Act and Remote Meetings

AB 557 (Hart) – Emergency Remote Meetings

- **CSDA position:** Sponsor
- **What it does:** Eliminates AB 361 (Robert Rivas) Sunset and adjusts renewal period from 30 to 45 days
- **Status:** Senate Judiciary Committee (6/27)
- **Action needed:** Submit support letter through csda.net/take-action
- **Note:** Other Brown Act legislation includes:
 - AB 817 (Pacheco) Subsidiary Body [2-Year Bill]
 - AB 1379 (Papan) Public Access to Meetings [2-Year Bill]
 - SB 411 (Portantino) LA Neighborhood Council [Asm. Local Govt.]
 - SB 537 (Becker) Multijurisdictional Agencies [Asm. Local Govt.]

Website and Email Mandate

AB 1637 (Irwin) .Gov Website and Email Mandate

- **CSDA Position:** Oppose Unless Amended
- **What it does:** Mandates all government agencies use a .gov or .ca.gov website domain and email addresses
- **Status:** Special districts removed from the bill
- **Action needed:** Sign up for CSDA Expert Feedback Team at csda.net/get-involved
- **Note:** Consider securing a .gov website domain to prepare for evolving federal mandate

California Voter Rights Act

AB 764 (Bryan) Fair Maps Act

- **CSDA position:** Oppose Unless Amended
- **What it does:** Extends limited statutory redistricting procedural requirements to special districts
- **Status:** Senate Elections and Constitutional Amendments Committee
- **Action needed:** Share feedback with CSDA Legislative Representative Marcus Detwiler at marcusd@csda.net
- **Note:** Requesting amendment to remove the novel private right of action

Surplus Land Act (SLA)

AB 480 (Ting) SLA Restrictions

- **CSDA position:** Oppose Unless Amended
- **What it does:** Changes SLA declaration process, “agency use”, and exemptions
- **Status:** Senate Governance and Finance and Senate Housing Committees
- **Action needed:**
 - Sen. Kelly Seyarto – Gov. & Fin. (Vice-Chair) and Housing
 - Sen. Catherine Blakespear – Gov. & Fin. and Housing
 - Sen. Tom Umberg (Co-Author) – Housing
- **Note:** Possible amendments make contingent enactment of AB 747

Surplus Land Act (SLA)

SB 747 (Caballero) SLA Adjustments

- **CSDA position:** Support if Amended
- **What it does:** Helpful adjustments to SLA intended to streamline certain provisions and afford local agencies an appeals process related to CA HCD determinations; also codifies lease terms
- **Status:** Assembly Local Government Committee (6/28)
- **Action needed:** Share feedback with CSDA Senior Legislative Representative Aaron Avery at aarona@csda.net
- **Note:** Supportive author intending to help local governments better navigate SLA

Development Impact Fees

AB 516 (Ramos) Mitigation Fee Act Requirements

- **CSDA position:** Concerns
- **What it does:** Increases disclosure and audit requirements surrounding development impact fees
- **Status:** Senate Appropriations Committee (6/26)
- **Action needed:** Share feedback with CSDA Legislative Representative Marcus Detwiler at marcusd@csda.net
- **Note:** Amended June 15 to require audits to determine “when” fee revenue is scheduled to be expended and “when” the project is scheduled to be completed.

Alternative Contracting

AB 400 (Rubio) Design-Build

- **CSDA position:** Support
- **What it does:** Extends the sunset date to January 1, 2031, for utilizing design-build for public works projects as described in Public Contract Code 22160-22169 (wastewater, solid waste management, water recycling, or fire protection)
- **Status:** Senate Appropriations Committee
- **Action needed:** Share feedback with CSDA Legislative Representative Heidi Hannaman at heidih@csda.net

Alternative Contracting

SB 706 (Caballero) Progressive Design-Build

- **CSDA position:** Support
- **What it does:** Authorizes progressive design-build, currently allowed for water projects, to all public works projects until January 1, 2030.
- **Status:** Assembly Appropriations Committee
- **Action needed:** Share feedback with CSDA Legislative Representative Heidi Hannaman at heidih@cda.net

State Budget

Status

- Legislature's \$311.7 billion version passed June 15
- Final version must be signed before new fiscal year begins July 1

Key Points

- Estimated \$31.5 billion deficit, truly unknown until October 16
filing deadline for those affected by winter storms
- Public transit aid
- Coastal resilience and water recycling
- Homelessness funding and accountability
- Infrastructure streamlining trailer bill package

CARB Zero Emission Vehicles (ZEV) Mandate

Advanced Clean Fleets (ACF) Regulation

- Approved April 2023
- Mandates local agencies transition medium- and heavy-duty vehicles (GVWR over 8,500 lbs.; Class 2b – 8) to ZEV
- 50% of purchases starting January 1, 2024 (unless low-population county or small fleet (10 or less))
- 100% of purchases starting January 1, 2027
- Or, “Milestone Option” (see next slide)
- Anticipated CSDA survey in July and webinar in October

CARB Zero Emission Vehicles (ZEV) Mandate

Milestone Option by Group and Year

Percentage of vehicles that must be zero-emission	10%	25%	50%	75%	100%
Milestone Group 1: Box trucks, vans, buses with two axles, yard tractors, light-duty package delivery vehicles	2025	2028	2031	2033	2035 and beyond
Milestone Group 2: Work trucks, day cab tractors, buses with three axles	2027	2030	2033	2036	2039 and beyond
Milestone Group 3: Sleeper cab tractors and specialty vehicles	2030	2033	2036	2039	2042 and beyond



Voter Limitation Initiative

Initiative 1935 (21-0042A1)

LIMITS ABILITY OF VOTERS AND STATE AND LOCAL GOVERNMENTS TO RAISE REVENUES FOR GOVERNMENT SERVICES. INITIATIVE CONSTITUTIONAL AMENDMENT.

- **Eligible for November 2024 statewide ballot**
- **Proponents have until June 27, 2024 to consider withdrawing**
- **voids inconsistent taxes and fees adopted after Jan. 1, 2022**
- **Requires two-thirds vote for local tax initiatives**
- **Requires all fees to be “reasonable” and not exceed “actual cost of providing the service or product to the payor”**
- **Changes local government’s burden of proof to “clear and convincing evidence”**

National Special Districts Coalition (NSDC)

- CSDA is a founding member
- All CSDA members receive access to resources
- Federal special district definition
- Water infrastructure for firefighting
- Learn more at NationalSpecialDistricts.org

csda.net/Take-Action



- **Respond to Calls to Action**
- **Grassroots Mobilization Survey**
- **Take Action Brief**
- **Take Action Guide**
- **Sample Policy for Adopting Positions**

Questions

Kyle Packham
Advocacy and Public Affairs Director
kylep@csla.net

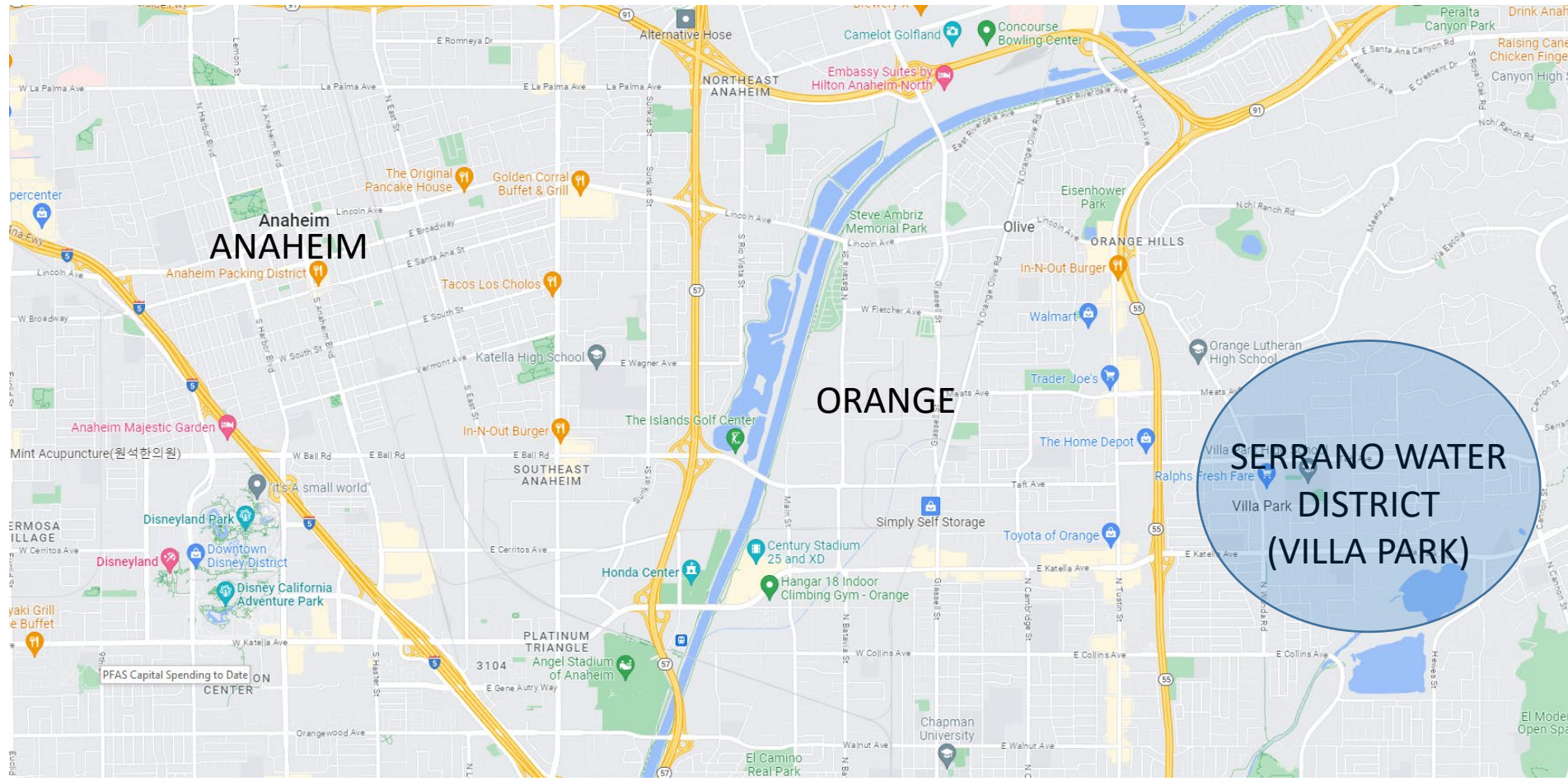
Member Spotlight



Jerry Vilander
General Manager
Serrano Water District

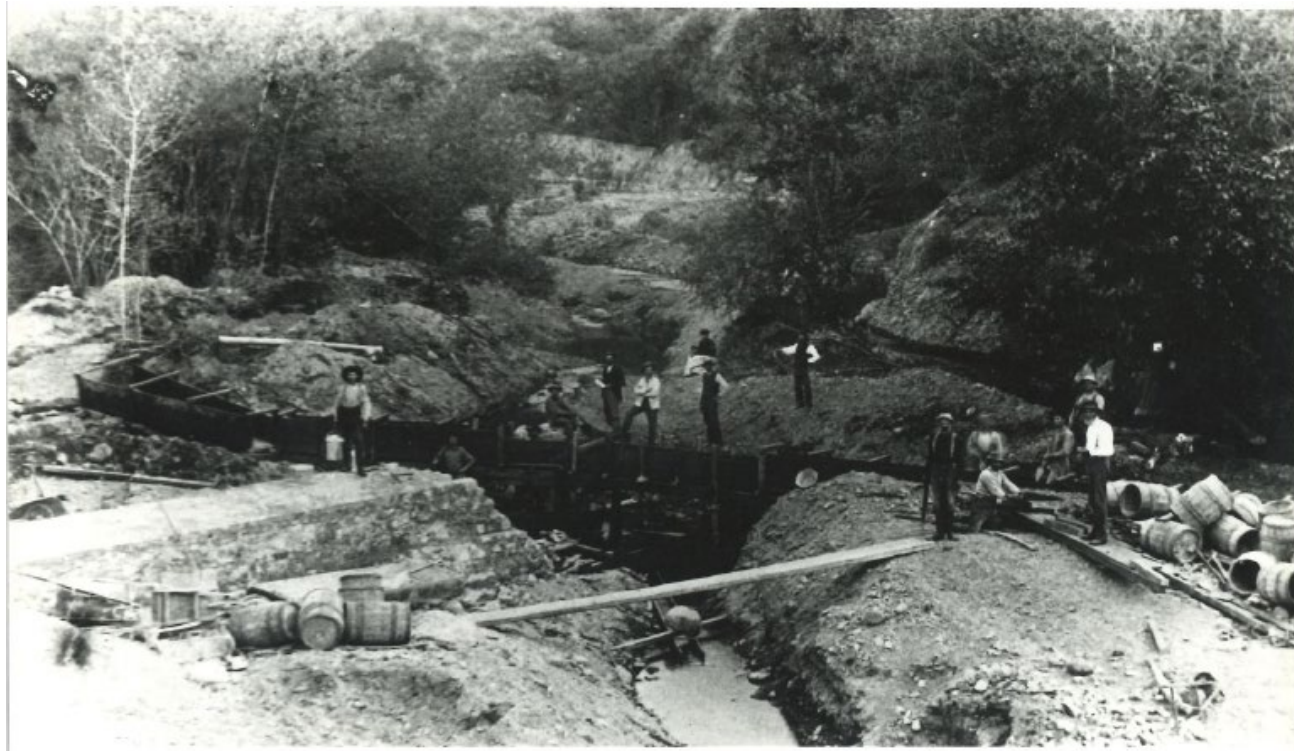


Where is Serrano Water District?



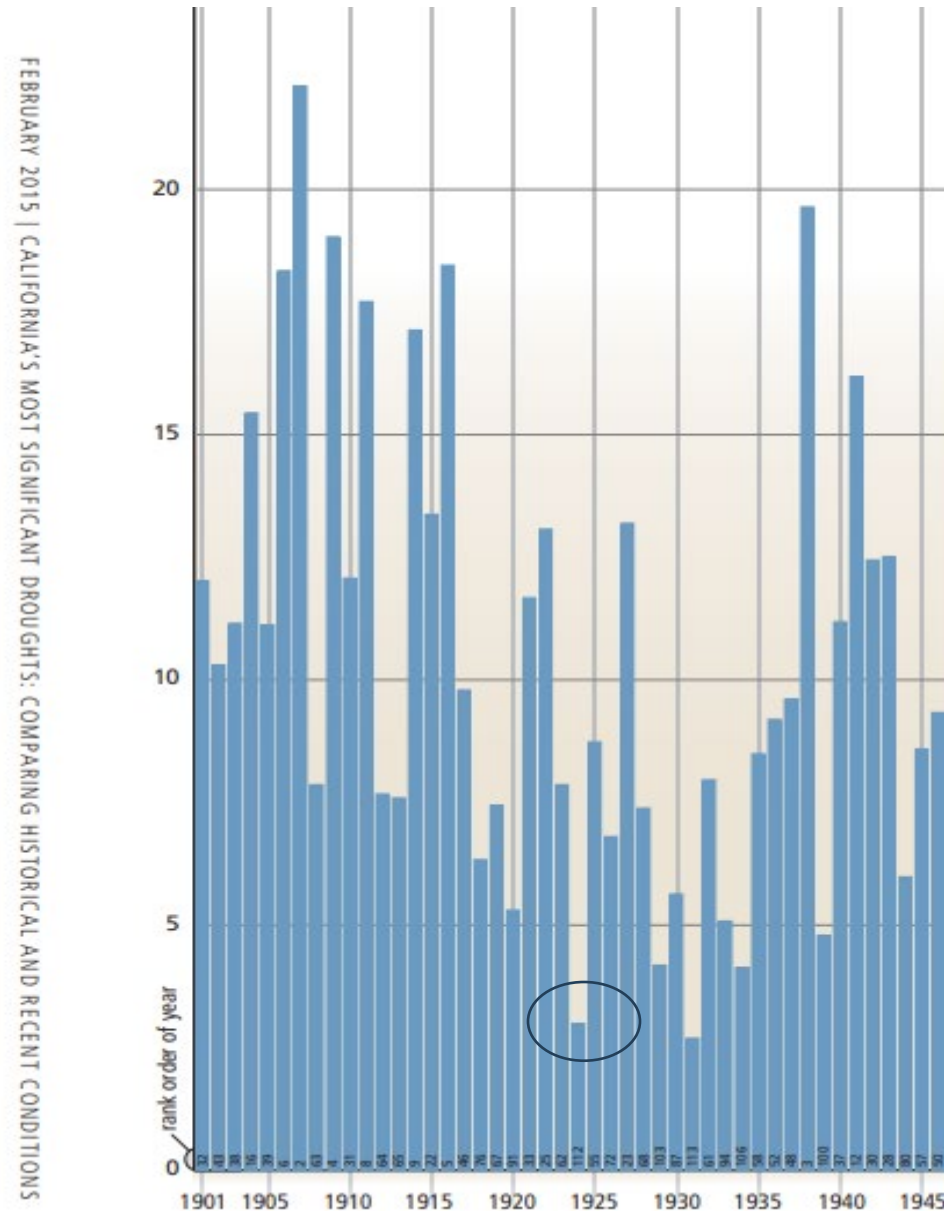
Brief History

1876 Serrano Ditch Company formed by farmers to divert water from Santiago Creek to supply water to what is now known as Villa Park and Mabury Ranch.



Brief History (Continued)

- 1924, biggest drought in at least 25 years.
- 1924-25 farmers surveyed the Santiago Creek Watershed for placement of a dam to secure native water supplies to carryover into dry years for farming.



Brief History (Continued)

- 1926 Location for dam was determined and steps were taken to design the largest dam in OC at that time.



ESTIMATE OF PLAN U-790

Descriptive Summary

Dam

Flow line at 790 ft. elevation.

Top of dam at 805 ft. elevation.

Height of dam - 125 ft.

Length of dam - 1100 ft.

Top width of dam - 30 ft.

Slopes { Upstream $2\frac{1}{2}:1$ ($1\frac{1}{2}:1$ at crest)
Downstream $3:1$

Length of base up and down stream - 565 ft.

Cubic contents in dam - 730,000 cubic yards.

Total storage capacity - 25,800 acre feet.

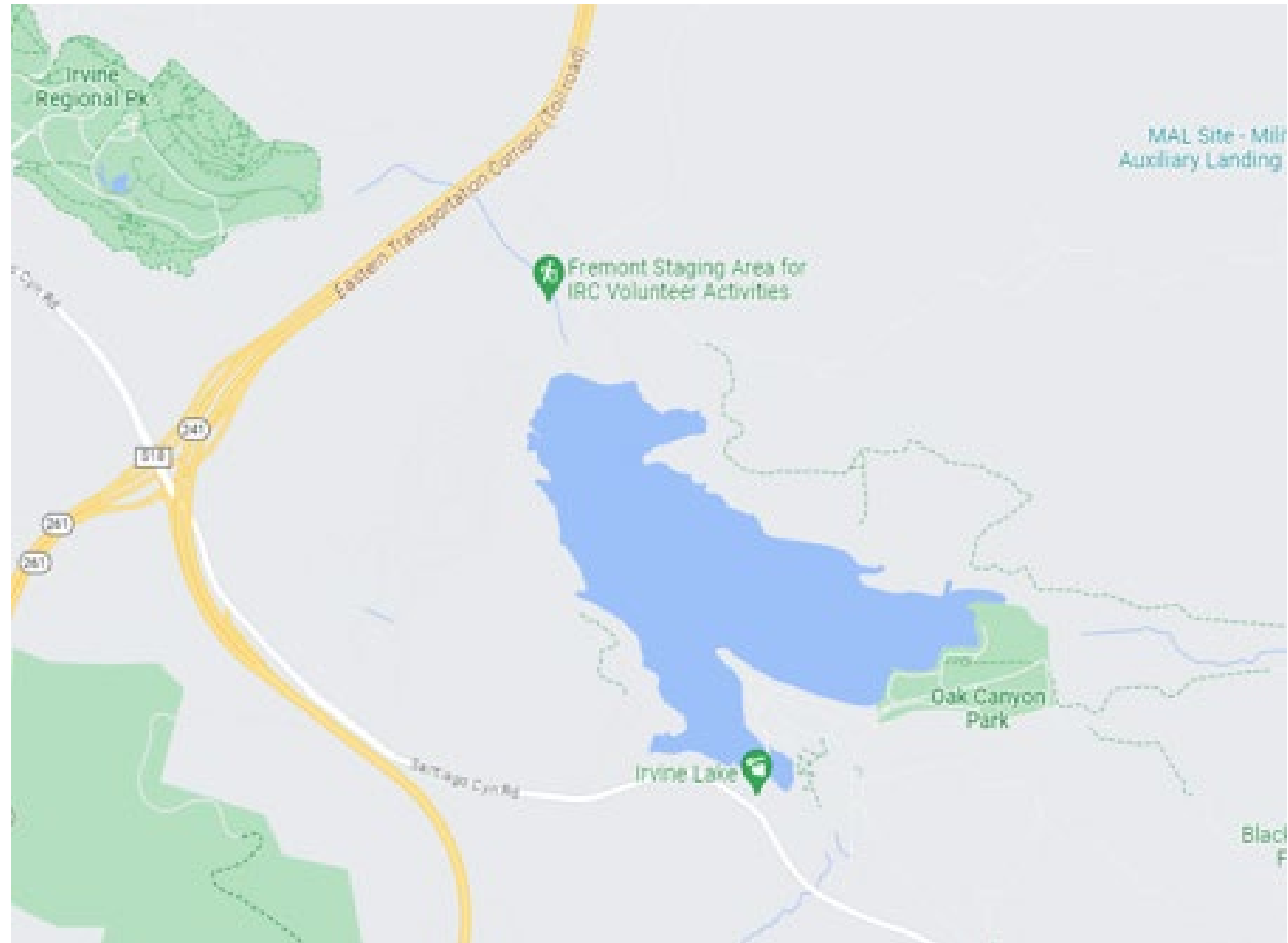
Watershed area - 62.9 square miles.

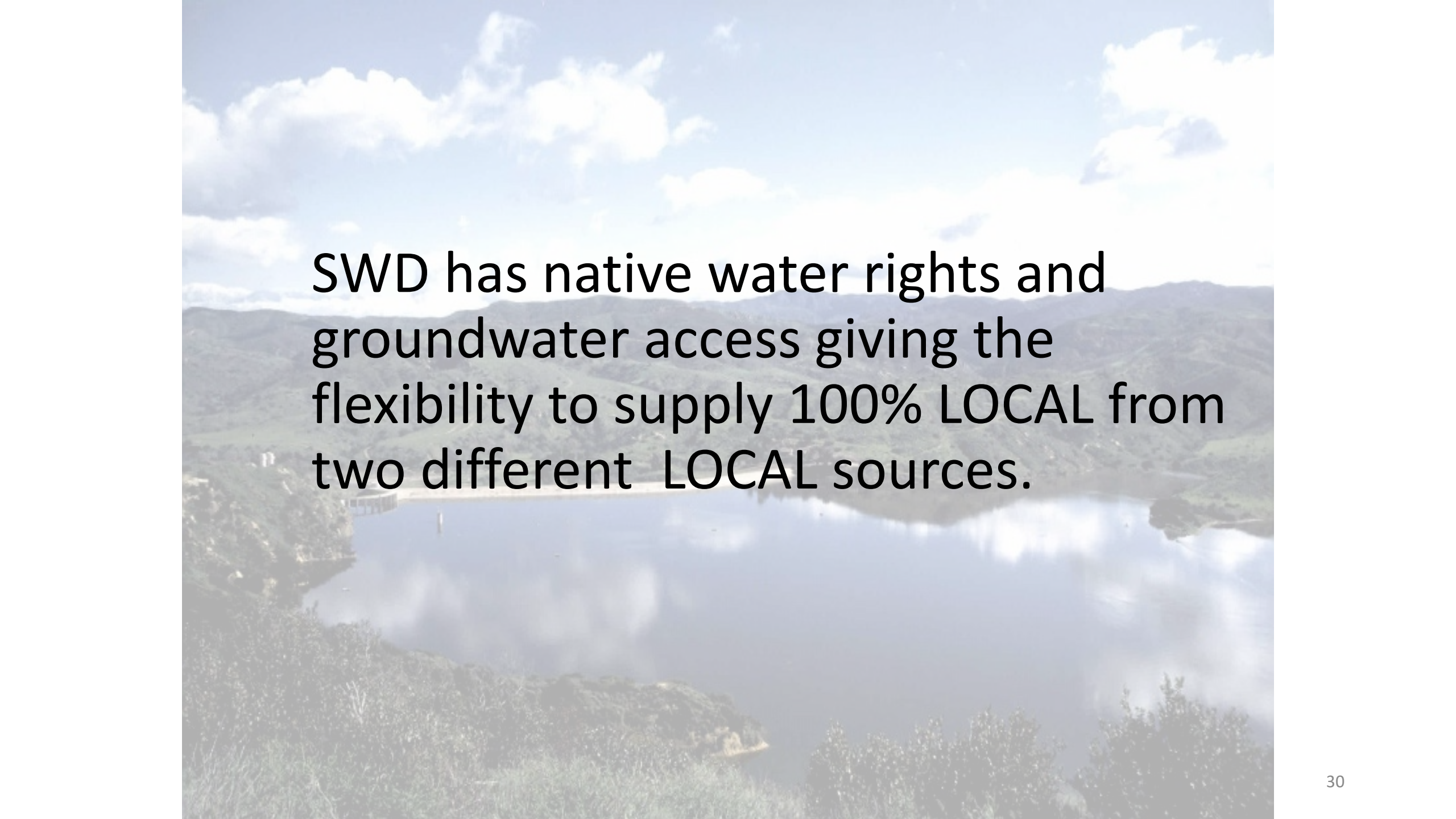
Santiago Reservoir

Water Rights and Native Water Supply


- 1927 - The Serrano Irrigation District (SWD) and the Carpenter Irrigation District became public agencies under the Water Act so that bonds could be used in cooperation with The Irvine Company to finance and build the Santiago Creek Reservoir dam.
- 1928 – Agreement to build
- 1931-32 – Dam Constructed
- 1960-2018 – Consolidations, transfer of water rights, recreation rights, etc.
- Today SWD (25%) and IRWD (75%) share ownership of the Santiago Reservoir water rights (lands underneath and surrounding it 50/50).
- Water rights/permits, some of the oldest in OC
- In some years, SWD meets most and sometimes all its demands locally from native water and can also supply from local groundwater.
- SWD owns 25% recreation rights and County of Orange 75%

Where is Irvine Lake?





SWD has native water rights and groundwater access giving the flexibility to supply 100% LOCAL from two different LOCAL sources.

A scenic view of the Santiago Reservoir, showing a large body of water surrounded by green hills and mountains under a blue sky with white clouds. The text is overlaid on the center of the image.

Santiago Reservoir is a **unique resource in OC for SWD**—local supply that does not rely on Nor-Cal water and vary rarely needs supplement of CR water.

System Overview

- 2285 Meters
- 42 Miles of Distribution Pipeline
- 2 Groundwater Wells
- 358 Fire Hydrants
- 963 Valves
- 25 Pressure Reducing and Sustaining Valves
- Annual 2600 AF Demand (Small Urban Retailer)
- 2 City of Orange Interconnections

C.L. “Larry” Pharris Jr Filtration Plant (PFAS Removal)

- Well water filtration of up to 3000 GPM.



Walt E. Howiler Jr. Treatment Plant

- 4 MGD treatment of native water from Santiago Reservoir as well as Un-Treated imported that can be stored in Santiago Reservoir.
- During the construction of the PFAS filtration plant, 100% of the supply came from Santiago Reservoir and was treated at the Walt E. Howiler Jr. Treatment Plant.



Water Storage

- Smith Reservoir and Booster Pump Station (6 MG)



Lockett Reservoir 3 Million Gallons



Today's Challenges

STATE MANDATES INSPECTION OF ALL DAM SPILLWAYS

- 2018 Lake Oroville Spillway failed



Replacement of Santiago Reservoir Spillway and Outlet Tower

- 2018 IRWD and SWD moved forward with thorough inspection of the dam's spillway.
- Rated Poor
- Extremely High Hazard
- Operating level restricted until replaced
- 2019 design begins on the full replacement of the Santiago Reservoir spillway and outlet tower.

What is Wrong with the Spillway?



What is Wrong with the Outlet Tower?



Santiago Reservoir Project Cost?

- 2023 estimate \$75 Million, SWD's share of \$300 Million
 - Cost of construction since COVID has gone up dramatically from \$35 Million in 2020.
 - The spillway hydraulic model revealed the need for a new alignment.
 - Other changes in design and significant increase in scope
 - Increasing storage from 25,000 AF to 28,700 AF (Minimal increase compared to overall cost).

Owner Contingencies	Not included	0%	--
Project Contingency			--
OPINION OF PROBABLE PROJECT COST			226,200,643
LOW RANGE (-20%)			180,960,514
HIGH RANGE (+30%)			294,060,835

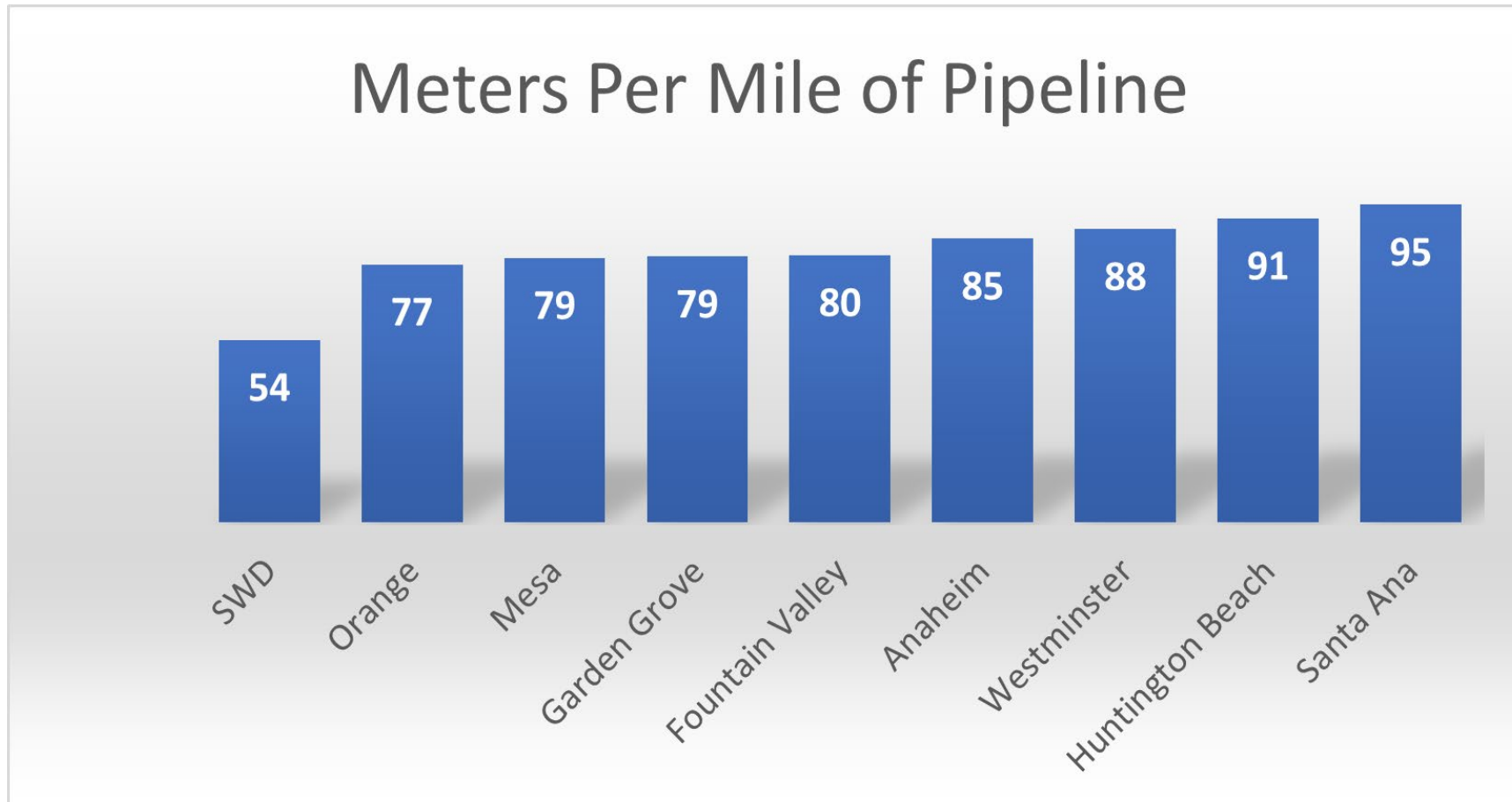
Ranges are based on AACE

How Do We Pay For It All?

- Reserves
- Grants
- Loans
- Rate Increases

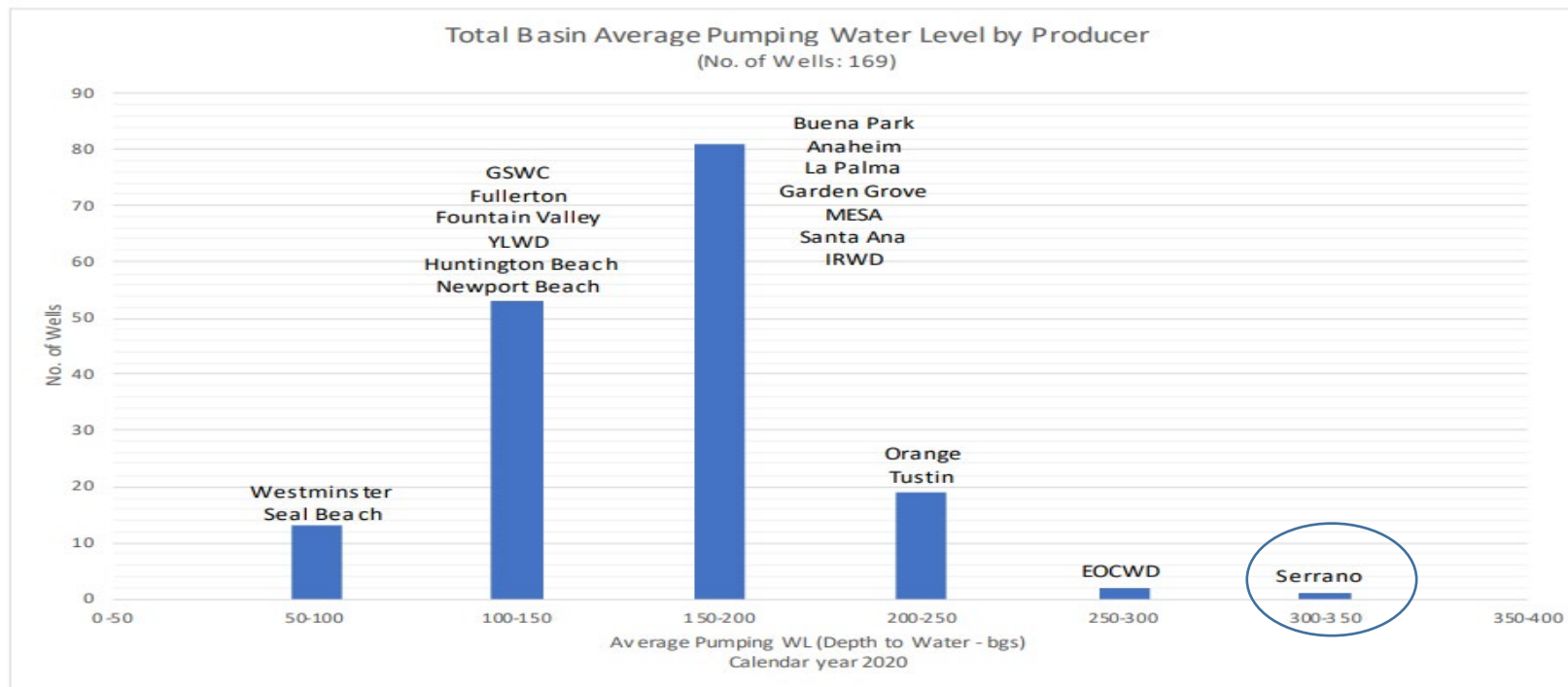
Low Density and Estate Sized Lots

- There are **30%** more pipelines and maintenance per mile of pipe in Villa Park compared to Orange. Low Density is not a Water District's friend.



SWD Energy Costs 2-5X of Neighboring agencies

- 7% budget is energy.
- 3X Higher in groundwater pumping energy cost than Fullerton, YLWD, Anaheim.
- 5-6x compared to Westminster and Seal Beach (70 PSI at tap) with only 60 ft groundwater lift.
- Transformers, Pumps, Equipment can be 3x in size due to the high lift. (Increased capital and maintenance cost).



All Revenue From Rates and Reserve Investment

- NO Ad-Valorem Capital Property Assessments.

Thank You. Questions?



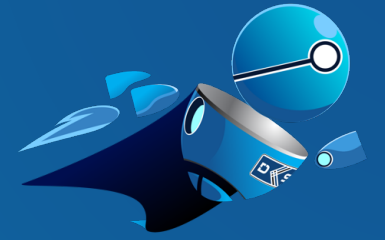
Associate Member Spotlight



Michelle Wolf
Brand Ambassador
Duran Kinst Strategies (DKS)



DURAN KINST
— STRATEGIES —



**Our success is measured
by the success of the
clients we serve.**

Our Mission

DKS is wholly committed to crafting strategies that help small businesses and organizations compete in a fast-paced, digital marketplace.

“DKS has been flexible, easy to work with, and happy to go the extra mile when needed, taking the implementation of our Districts Make the Difference social media platforms off our hands and elevating the campaign’s success in terms of every metric of exposure and engagement.”

KYLE PACKHAM, CALIFORNIA SPECIAL DISTRICTS ASSOCIATION

Who We Are

The Team

**Diverse talent curated
from all over the country**

**Always evolving, expanding
our roster to meet the needs
of our clients**

"I've been blown away by the services DKS offers. They exceeded my expectations and the vision I had for my company. I'm beyond grateful for their advice and expertise!"

DR. LAINEY GREER

The “Why” of DKS

To help small businesses live the dream (small businesses and nonprofits dream just as big as large corporations)

The size of an organization shouldn't dictate its capabilities

Relieve the pressure by supplementing your roster

“DKS understands our vision and has turned our content into shareable messages that allow for more engagement. I know that Bright Places is in the right hands. I wouldn't go anywhere else.”

LAVADA ENGLISH, BRIGHT PLACES

What We Do

We're all ears

"DKS has been the machine behind everything HSITAG does, whether it's supporting our website, invoicing members, onboarding and managing member relationships, or even updating social media. As an Executive Director, I could not have had the level of focus on the policies of the organization without the amazing team at DKS backing up everything I'm working on."

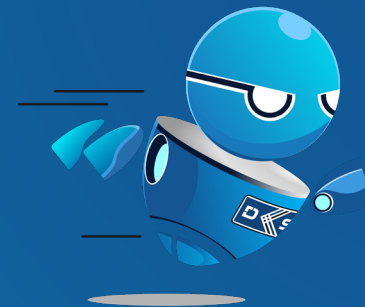
JENNIFER SAHA, HUMAN SERVICES IT ADVISORY GROUP (HSITAG)

We Have a Pro For That

- Content Development
- Education and Leadership Support
- Off-site Business Support
- Project Management
- Video Marketing
- Strategic Communications
- Web Design and Hosting
- White Label Services

"I appreciate Duran Kinst's flexibility and enthusiasm. The work that HVS does looks so different from day to day, so they've been able to support us on a variety of projects that have benefited our clients. I truly feel that we have their full attention anytime we need it."

RUSSELL LOWERY, HIGH VIEW STRATEGIES (HVS)



**In a Goliath-sized
marketplace, we have a
serious David complex.**

What Makes Us Different

We understand that no cookie-cutter communications strategy will do

Clients gain access to our entire team of diversely-skilled experts

Partner with clients to understand their unique needs and custom-tailor strategies

“When people ask me what [DKS] does for us, I say ‘everything’. When I ask them to do something, I don’t need to follow up or even think about it again. It just gets done. I jokingly tell others that if they don’t have a David [Duran], they need to get one.”

STACEY GORDON, REWORK WORK

Our Clients

We are privileged to partner with these these organizations:



Enough about us...



How can we help you
reach (and exceed!) your
goals for your organization?

durankinst.com

Reports

Executive Committee Report

Greg Mills

Director, Serrano Water District



Reports

Treasurer's Report

Saundra Jacobs

Director, Santa Margarita Water District



Reports

LAFCO Report

James Fisler
Director, Mesa Water District





New Business/Announcements/Closing Comments

**Next ISDOC Executive Committee Meeting is
Tuesday, July 11, 2023**

Next ISDOC Quarterly Luncheon September 28, 2023