MEETING OF THE
BOARD OF DIRECTORS OF THE
MUNICIPAL WATER DISTRICT OF ORANGE COUNTY
Jointly with the
PUBLIC AFFAIRS AND LEGISLATION COMMITTEE
November 19, 2018, 8:30 a.m.
Conference Room 101

Committee:
Director Dick, Chair
Director Thomas
Director Tamaribuchi

Staff: R. Hunter, K. Seckel, H. Baez,
D. Micalizzi, T. Dubuque, T. Baca

Ex Officio Member: Director Barbre

MWDOC Committee meetings are noticed and held as joint meetings of the Committee and the entire Board of Directors and all members of the Board of Directors may attend and participate in the discussion. Each Committee has designated Committee members, and other members of the Board are designated alternate committee members. If less than a quorum of the full Board is in attendance, the Board meeting will be adjourned for lack of a quorum and the meeting will proceed as a meeting of the Committee with those Committee members and alternate members in attendance acting as the Committee.

PUBLIC PARTICIPATION
Public comments on agenda items and items under the jurisdiction of the Committee should be made at this time.

ITEMS RECEIVED TOO LATE TO BE AGENDIZED - Determine there is a need to take immediate action on item(s) and that the need for action came to the attention of the District subsequent to the posting of the Agenda. (Requires a unanimous vote of the Committee)

ITEMS DISTRIBUTED TO THE BOARD LESS THAN 72 HOURS PRIOR TO MEETING -- Pursuant to Government Code section 54957.5, non-exempt public records that relate to open session agenda items and are distributed to a majority of the Board less than seventy-two (72) hours prior to the meeting will be available for public inspection in the lobby of the District’s business office located at 18700 Ward Street, Fountain Valley, California 92708, during regular business hours. When practical, these public records will also be made available on the District’s Internet Web site, accessible at http://www.mwdoc.com.

DISCUSSION ITEMS

1. LEGISLATIVE ACTIVITIES
   a. Federal Legislative Report (Barker)
   b. State Legislative Report (BBK)
   c. County Legislative Report (Lewis)
   d. Legal and Regulatory Report (Ackerman)

2. DISCUSSION REGARDING SPECIAL DISTRICT CANDIDATE/ELECTION/BALLOT REQUIREMENTS

3. MWDOC LEGISLATIVE AND REGULATORY PRIORITIES FOR 2019
ACTION ITEMS

4. MWDOC LEGISLATIVE AND REGULATORY POLICY PRINCIPLES ANNUAL UPDATE

5. TRAVEL TO WASHINGTON, D.C. TO COVER FEDERAL ADVOCACY ISSUES

6. TRAVEL TO SACRAMENTO TO COVER STATE ADVOCACY ISSUES

INFORMATION ITEMS (THE FOLLOWING ITEMS ARE FOR INFORMATIONAL PURPOSES ONLY – BACKGROUND INFORMATION IS INCLUDED IN THE PACKET. DISCUSSION IS NOT NECESSARY UNLESS REQUESTED BY A DIRECTOR.)

7. EDUCATION PROGRAMS UPDATE

8. SCOUTS PROGRAM UPDATE

9. MWDOC-WYLAND FOUNDATION POCKET PARK(s) UPDATE

10. PUBLIC AFFAIRS ACTIVITIES REPORT

OTHER ITEMS

11. REVIEW ISSUES RELATED TO LEGISLATION, OUTREACH, PUBLIC INFORMATION ISSUES, AND MET

ADJOURNMENT

NOTE: At the discretion of the Committee, all items appearing on this agenda, whether or not expressly listed for action, may be deliberated, and may be subject to action by the Committee. On those items designated for Board action, the Committee reviews the items and makes a recommendation for final action to the full Board of Directors; final action will be taken by the Board of Directors. Agendas for Committee and Board meetings may be obtained from the District Secretary. Members of the public are advised that the Board consideration process includes consideration of each agenda item by one or more Committees indicated on the Board Action Sheet. Attendance at Committee meetings and the Board meeting considering an item consequently is advised.

Accommodations for the Disabled. Any person may make a request for a disability-related modification or accommodation needed for that person to be able to participate in the public meeting by telephoning Maribeth Goldsby, District Secretary, at (714) 963-3058, or writing to Municipal Water District of Orange County at P.O. Box 20895, Fountain Valley, CA 92728. Requests must specify the nature of the disability and the type of accommodation requested. A telephone number or other contact information should be included so that District staff may discuss appropriate arrangements. Persons requesting a disability-related accommodation should make the request with adequate time before the meeting for the District to provide the requested accommodation.
With the dust still settling on the results of the nationwide elections, Democrats will have a majority in the House of Representatives next year in the 116th Congress, with a majority that could be almost as large as the one held by Republicans in the current 115th Congress.

Republicans have maintained control of the Senate, with their current 51 seats likely to increase to 52-53 seats depending on one runoff and one of the races which is still being counted. Both the House and Senate return to a lame duck legislative session today.

**In the House:** As of yesterday, Democrats have a net gain of 32 seats in races that have been called by the Associated Press. Another 10 seats (all held by the GOP) have not been called and are still counting ballots, and of those seats, Republicans lead in 7, but some of those leads are so narrow that they could yet be overturned as absentee, provisional, and mail-in ballots get counted. A net Democratic gain of 35-40 seats is likely, which would give them 235-240 seats in the House on Opening Day.

At the time of the filing of this report, there were still Congressional races in Orange County that had not been officially called.

No Democratic incumbents, anywhere, lost their bids for re-election to the House. In Orange County, Congressman Rohrabacher (R-Ca), at press time, has a very difficult path to victory.

In addition, the GOP was beset by retirements, some because they saw the writing on the wall.

A California Congressional Republican, Jeff Denham, has been considered a potential GOP leader of the House Transportation and Infrastructure Committee. His election-night lead was
1,287 votes. But the Modesto Bee reported last week that about 100,000 ballots in that race have not yet been counted – and, considering that only 112,115 ballots have been tallied so far, even a modest shift in the R vs D percentage of the uncounted ballots would be enough to flip that race. The Bee says that the counting could take weeks, and that uncertainty will likely handicap Denham’s bid to become the ranking member of the T&I Committee– a decision that the Republican Steering Committee is expected to make about one month from now.

**In the Senate:** The GOP went into the election night holding a narrow Senate majority of 51 seats. So far, they have picked up a net two seats, defeating Senators Joe Donnelly (D-IN), Claire McCaskill (D-MO), and Heidi Heitkamp (D-ND) while losing incumbent Dean Heller (R-NV).

Two races remain undecided in the Senate:

**Florida:** Out of 8.1 million votes cast, incumbent Bill Nelson – currently trails by 15,074 votes. Some ballots in Broward County are still being counted. The current margin is 0.15 percent, and state law requires a mandatory machine recount if a margin is less than 0.5 percent and a mandatory hand recount if a margin is less than 0.25 percent.

However, in some interesting political/historical trivia --in the Bush v. Gore Presidential recount of 2000, the machine recount only resulted in a margin shift of about 1,300 votes, and although a statewide hand recount was never requested or ordered, a subsequent tally by a media consortium concluded that such a recount would not have shifted more than about 2,000 additional votes depending on which “dangling chad” rules were used. Even out of 8 million votes, 15,000 is a lot for a recount to change.

**Mississippi:** The top two finishers in this race – incumbent Cindy Hyde-Smith (R) and former Clinton Administration Cabinet member Mike Espy (D) – are headed to a runoff election on November 27. In this Republican--red state, Hyde-Smith only got 41.5 percent of the vote, but this is because another, more conservative Republican got 16.4 percent. The combined GOP total was 57.9 percent, and it is hard to imagine the people who voted against Hyde-Smith because she wasn’t conservative enough then turning around three weeks and voting for Espy.

If the GOP holds Mississippi, and Florida goes to the GOP, Republicans will hold 53 seats next year. If they hold Mississippi, and lose Florida they will have 52 seats next year.

**Leadership Elections:** In the House, there are some eleven House Democrats who ran for the first time around the country who indicated that they would not support Minority Leader Nancy Pelosi for Speaker. That said, there is no other serious House Democrat challenging her at the
moment and the caucus won’t choose their leader until after Thanksgiving. The actual vote for “Speaker”, before the full House of Representatives, will be the first week of January. Pelosi is the clear favorite to be the next Speaker.

On the Republican side, most observers believe Congressman McCarthy, the current Majority Leader will be elected as the House Minority Leader. He will be challenged by a “Freedom Caucus Member (think of the most Conservative Republicans in the House), Congressman Jim Jordan, but most offices predict Jordan won’t have enough votes to defeat McCarthy.

There are no changes expected in the top Senate Leadership positions.

**Lame Duck Session:** When the House and the Senate come back into session this week they must pass seven unfinished spending bills before December 7th, including the Interior / EPA spending bill where the WaterFix language is under consideration. It is unknown how the House / Senate Leaders will deal with these separate seven bills and the WaterFix provision.

The Senate would like to nix all GOP House Policy Riders that run across all seven bills—and this is provision falls into that category. It is possible a “minibus” or smaller package of bills, including the Interior Appropriations Bill may pass before December 7th. We continue to hear that Congressman McCarthy and Congressman Calvert will make every effort they can to pass the WaterFix language. We expect Congressional Leaders to meet later this week and chart out a plan of attack regarding the passage of the remaining appropriations bills.

There is no talk of a shutdown. Most everyone believes if the Congress can’t come to an agreement in the near term on spending, a Continuing Resolution (CR) that covers all seven bills will pass to avoid a government shutdown and spending negotiations would be pushed out until early next year. One of the sticking points is the funding for a border wall: President Trump wants $5 Billion and Senator Shelby, the Chairman of the powerful Senate Appropriations Committee, has said that he can only go to $3.4 Billion to make the numbers work in his larger bill. We have also heard that there is an acknowledgement by many here that the Congress needs to pass some kind of urgent supplemental appropriations measure before the end of the year to cover the costs of several disasters – the Florida Hurricane and Western Wildfires among them. That urgent supplemental measure could be added to a year end spending bill. These are the issues that the Congress will starting working on today.

**Next Year:** House Democrats are actively planning to hold oversight hearings on controversial Trump Administration activities. Congresswoman Pelosi has indicated they intend to launch a major Infrastructure Bill—which would include yet undefined water provisions.
Another topic that has been gaining steam, the House is slated to consider the return of Earmarks or Congressionally Directed Spending procedures for the next session of Congress. Key House Democratic Leaders have indicated support for their return and the President has expressed support for earmarks. Among other ramifications of the return of earmarks, it would provide Congressional Leaders the ability to support or strip “Member Projects” that are listed in Appropriations Bills. This procedure would allow both Republican and Democratic Leaders the ability to discipline Members of Congress –something that has been lost over the last ten years and many believe here that this has led to further “gridlock”.

JCB 11/13/18
Memorandum

To: Municipal Water District of Orange County
From: Syrus Devers, Best Best & Krieger
Date: November 19, 2018
Re: Monthly State Political Report

Legislative Report

The 2019 legislative calendar came out last week; the Legislature returns on January 7th. Bill requests must be into Legislative Counsel by January 25th.

Both houses will convene on December 3rd to open the 2019-2020 regular session and swear in the new members.

Fires: For the second time in a row the state is ending the year gripped by wildfires. Although nothing has been established, it appears that PG&E is reported problems with their lines near the point of origin of the Camp fire that razed the town of Paradise and has become the most destructive fire in state history. In like manner, SoCal Edison reported a problem in its line moments before the Woolsey fire was reported. In neither case has a cause been determined, but that hasn’t stopped the stock market or legislators from reacting.

Senator Jerry Hill (D-San Mateo), an outspoken critic of not only PG&E but of other investor owned utilities (IOUs) as well, called for the breakup of IOUs if it turns out they were the cause of the fires. Citing Cal Fire investigation, Hill claimed IOU powerlines ignited 16 wildfires last year. Regardless of whether or not Hill seeks legislation on this issue, expect it to be a major focus for the Legislature in 2019 given that 2018 only produced a partial solution to utility liability for wild fires. The Camp fire may be the most destructive fire ever in California in terms of buildings and area destroyed, but the value of the property destroyed in the Woolsey fire in Malibu will reach astronomical amounts. It seems unlikely that the losses in 2018, following the 2017 fires, will not force the issue of IOU liability to the forefront of legislative priorities.

Administrative Report

WaterFix: In October the Delta Stewardship Council held public hearings on appeals of DWR’s determination that the WaterFix is consistent with the Delta Plan. This lead to a staff report
supporting the determination that will go before the Council on November 15th. BB&K staff testified on behalf of MWDOC in support of the determination.

San Joaquin River: SWRCB delayed action on minimum in-stream flows in the lower San Joaquin River after both Governor Brown and Governor-Elect Newsome requested more time for a voluntary settlement. The new date for a decision—for now—is December 11th. While not directly tied to the WaterFix, any decision on the San Joaquin could have a domino effect on the WaterFix due to impacts on the South Delta. Assumptions on flow patterns and salinity underlying the WaterFix could be significantly affected.
Spitzer and Barnes Sweep to Victory!

Supervisor Race: Too Close to Call

Blue Wave Decimates Orange County Republicans

Orange County’s law enforcement which has been raked by recent scandals will have two new leaders at the helm. Don Barnes cruised to victory with 56% of the vote, replacing retiring Sheriff Sandra Hutchins and Supervisor Todd Spitzer has defeated incumbent District Attorney Tony Rackauckas 53%-47%; which triggers a “winner take all” Supervisor Special Election in early 2019. There will be no shortage of candidates in that political melee.

As we write this report one week before the PAL meeting, La Habra Councilman Tim Shaw is clinging to 1,000 vote lead over Fullerton Mayor Doug Chaffee as Chaffee attempts to breech the all Republican dominance of the County Board. Late votes have been narrowing Shaw’s lead.

The Blue Wave crested over Orange County and resulted in the loss of the Darryl Issa Congressional seat as Diane Harkey lost; the defeat of long time Congressman Dana Rohrabacher; and the agonizing slow count of ballots which appear to be trending against incumbent Mimi Walters and Ed Royce’s successor Young Kim. As we go to print, Mimi Walters lead has dropped to a mere 1,000 votes and Young Kim lead is slightly over 2,000 votes, but these races will come down to how the remaining 160,000 provisional ballots to be counted in Orange County break. When the dust settles, Republicans could have 2, 1 or 0 Republican Congressional seats left in their once fabled Republican County stronghold.

@ the Statewide Level . . .

Republicans are no longer viable in statewide contests. Democrats have strengthened Super Majorities 2/3 in each legislative house, approaching 60 seats in the State Assembly and now the only question is will they overreach and spark discontent?

Californians as predicted, ended up being a big part of the estimated 40 or so House seats picked up nationally. California Republican Congressional losses will end up somewhere between four and six seats, as Congressman Knight joined Congressman Rohrabacher, Congressman Jeff Denham and Diane Harkey in the loss column. This leaves the two aforementioned Orange County seats as too close to call.
So how did I do in my month before the election predictions?  
[Hint: not that great]

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Jail Telephone SCANDAL Expands

On November 6th a rare election day Board of Supervisors meeting was held. One of the items on the agenda was what to do with county vendor Global Tel-Link, the company in the middle of the expanding phone call eavesdropping scandal.

With the Sheriff’s department making a compelling case that they could not just “fire them” immediately, the Board of Supervisors voted 3-1, with Supervisor Nelson voting NO and Supervisor Spitzer absent, to extend the contract by one additional year to allow sufficient time for selection and transition to a new vender.

However, three days after both election day and the Board of Supervisors meeting, the Sheriff’s department released new numbers; that instead of 1,079 calls having been recorded, the new number of recorded calls was 33,812. In addition, instead of 58 of the recorded calls being accessed by Sheriff's personnel, 347 calls were accessed by the Sheriff’s department.

The Sheriff’s department says there was no intent to hide the new numbers from either the Board or the electorate but these numbers had been sealed in court. The County vendor Global Tel-Link also disputed the veracity of the new numbers. We haven’t heard the last of this story.
The November 14th LAFCO meeting took place after our print deadline, so any matters of note will be discussed verbally at PAL.

Items appearing on the agenda include:

7A The First Quarter comprehensive Report
7B The Proposed 2019 OC LAFCO calendar
7C OCERS FY 2019-20 Contribution Rates and Payment Program
7D Potential update to Conflict-of-Interest Code
9A 2017-2018 LAFCO annual Audit
9B&C The much anticipated proposed revisions to both the LAFCO Work Plan and their Policies & Procedures
9D Request of Support for California Water Fix

Our Modest El Niño Slightly Strengthens
Sea Surface Temperature

NOAA SST Map, click for sub-regions:
Legal and Regulatory

November 19, 2018

1. **Wildfire Smoke and Water:** A recent study published in the Water Resources Research journal examined the impact of wildfire smoke on water temperatures in rivers and streams. Fires generally occur during the summer and fall when temperatures are higher. The smoke tends to block out sunlight resulting in cooler water. This in turn, creates a better living situation for fish and other water life. The study also opined that in days before extreme fire suppression efforts, when mother nature was able to take her natural course, water temperatures were lowered at various times to the benefit of the wildlife.

2. **Tahoe Cleaner:** For the last ten years, Lake Tahoe has stepped up its inspection of vessels entering the Lake. This effort has succeeded in keeping invasive species out of the Lake. Every vessel (boat) gets an extensive inspection of the hull, bilges, motor, anchor and anything else having contact with the water, for invasive species. These include quagga and Zebra mussels, New Zealand mud snails, vegetation and other critters. Boats are the main transporters of these species and have been identified as the culprits for transmission of them around the country. Last season 8000 vessels were inspected and 5000 did not meet standards for entry.

3. **El Nino Update:** Every month, the El Nino forecast is updated based on conditions occurring around the world. The current odds are that a significant El Nino condition will occur by December, up from 50% to 75%, in California. However, that does not mean more water for us. Many of the last El Nino conditions did produce more water but not within our boundaries. Warmer ocean temperatures closer to the Equator generally are better for us. Many other factors influence where the rain will go, Pacific Decadal Oscillation, the Madden-Julian Oscillation, the Arctic Oscillation plus a few others.

4. **Santa Barbara Drought:** While other parts of the State have had their ups and downs regarding the most recent drought, Santa Barbara has only been down. It is estimated that the current condition is the most serious drought in the last 100 years. SB is still in a severe drought condition and is at record low marks in their reservoirs and ground water. Their ground water basin can be and is supplemented by state water and their desal plant is running and may be enlarged. The fires have also impacted water supply as some reservoirs have been hit with poor water quality.

5. **Salton Sea and QSA:** The Quantification Settlement Agreement (QSA) was signed 15 years ago. This forced arrangement put Imperial Irrigation District and San Diego into a purchase arrangement that was to be followed up with State participation and money. The State has not performed on it end of the bargain and IID is making threats to pull out. A new deal is being negotiated but there is not a lot of trust between the parties. This matter may be coming to a head in the near future.
6. **Beer and Climate Change:** We have previously discussed water challenges that impact the beer industry. Scientists warn the climate change will be an enemy to beer drinkers. Barley, a primary ingredient of beer, is being hit by climate change with crop volumes reducing. UC Irvine is working on the study which shows that beer prices could double in the near future. This would surely cause much civic unrest. Barley is one of the most heat sensitive crops worldwide. Globally 80% of the barley crop is used for livestock feed. However in the USA 2/3 of the crop is used for beer. As the combination of heat spells and drought continues, the barley future is more in jeopardy.

7. **SF Wins on Hetch Hetchy:** San Francisco’s efforts to save Hetch Hetchy have prevailed. The California Supreme Court unanimously denied hearing to a lower court which ruled in favor of SF. An environmental group has sued to basically tear down a dam and drain HH Reservoir based on prior State law. The Courts have stated that the USA had preempted the action when it authorized the construction of the dam and reservoir. Restore Hetch Hetchy has indicated they will appeal to the US Supreme Court. They will unlikely be given a hearing since the California Supreme Court (composed of liberal and conservative judges) all thought the preemption argument was valid.

8. **Delta Restoration Project:** One of the largest delta restoration projects commenced last month in Oakley, a city in eastern Contra Costa County. The 1000 acre parcel, know as the Dutch Slough Tidal Marsh Restoration Project, took unused farm land and will try to return the area to its condition 150 years ago. In between the former sand dunes, oak woodlands and tule march, this project will be designed for public use in addition to restoring flora and fauna from years gone by. The $60 million project of California Eco Restore group. It will also be used for research and further study.

9. **Another Court Battle-Fish Win:** A federal court judge in Seattle has ordered the Environmental Protection Agency to keep the water cool enough so salmon would live. The order was specific to the Columbia and Snake rivers but has impact on all water in California and the Pacific Northwest. The order is contrary to the Trump Administration direction to get more water to farmers and cities. In past years, various agencies in California have ordered release of water to cool the rivers to combat the salmon deaths due to warmer water. As you may recall, those orders, even when followed, did not produce the desired result. The fish still died. One geographical difference between the facts of this case and the situation in California is the Northwest water is being stored to produce electricity and the California releases impact framers and people.

10. **Air to Water Part 2:** A Los Angeles couple recently won a scientific contest converting air into drinkable water. We have previously reported on a more sophisticated device for conversion. This device warms wood chips to create humidity and then resulting water. They do not have plans for a commercial version of the brown box but they are looking into it. The device is merely placed on a roof and production begins.

11. **Ocean Issues:** Two separate studies are proceeding looking at levels of acid and oxygen in the ocean. The acid study claims the ocean is getting more acidic due to increase levels of carbon dioxide. One scientist blames climate change and wants us to quit using fossil fuels. Another acknowledges that this problem is quite complex and there may be many factors contributing to the condition. A similar situation is the hypoxia event we experience where the oxygen level in the ocean is reducing at various times of the year and at differing
depths. Warmer water does not hold normal amounts of oxygen. Also deep water contains less oxygen and weather conditions can make it difficult for deep water to rise to the surface to get its oxygen fix. Some attribute this to climate change while others admit is it a complicated topic with no easy answer.

12. **Mud Snail Invasion**: The New Zealand mud snail invasion in the Bay Area is being studied by UC Berkeley scientists. This mollusk, about the size of a tick, has hit the Sierras and 8 Bay Area Counties. The original intruder came from NZ in the 1980s and lit in Idaho, probably inside a fish. It spread to the Snake River via bait, fishing gear or boots and is now in California. No one has found a way to deal with them as they have a superior defense mechanism. They can be dangerous to our fish populations as they consume algae, which is the base food for insects and fish. The decline in normal fish where these guys live can be up to 90%.

13. **SF v Trump**: The San Francisco Public Utilities Commission has agreed with the Trump Administration position relative to releases of water in major rivers for fish as opposed to maintaining supplies for humans. This got the attention of the SF Board of Supervisors, which has a more environmental position and supports the State efforts to control flow and help the fish. The Board passed a resolution rebuking their own PUC. The PUC responded that they do not intend to change their position and that their main mission is to provide water to the two million plus folks who depend on them. The PUC is a quasi independent body. This battle will be interesting to follow.
DISCUSSION ITEM
November 19, 2018

TO: Public Affairs & Legislation Committee
   (Directors Dick, Tamaribuchi, Thomas)

FROM: Robert Hunter, General Manager

SUBJECT: DISCUSSION REGARDING SPECIAL DISTRICT
         CANDIDATE/ELECTION/BALLOT REQUIREMENTS

STAFF RECOMMENDATION

Staff recommends the Board of Directors review, discuss, and provide direction to staff.

COMMITTEE RECOMMENDATION

Committee reviewed this item on September 17, 2018 and referred it to the full Board for discussion. The Committee asked that staff include any potential costs for the Board’s discussion; while there is no direct charge from Orange County to verify signatures, there would be a real but unquantified cost to gather legislative support for the proposal.

The Board addressed this item on October 17th, however suggested it return to the PAL Committee for discussion.

SUMMARY

At the August 15th Board meeting, the Board asked staff to place an item on the PAL agenda regarding the legal requirements of becoming a candidate for elective office at MWDOC, and what may be done, if anything, to include a signature gathering component, similar to what is required for candidates for city elected positions. Candidates for elective office in a city must collect and submit a certain number of signatures before they can be placed on the ballot (generally 10-20), while candidates for elective office of MWDOC do not have this same signature requirement. Candidates for the MWDOC Board of Directors only have to provide a Declaration of Candidacy signed by the candidate. Prior to 1987, candidates for special districts, including MWDOC, were required to submit nomination petitions that included a certain number of signatures. It is not clear why this requirement was eliminated for districts but still required for cities.
This subject came up because in the past there have been some members of the public who have submitted the required paperwork to be placed on the ballot, but have not conducted a campaign of any kind for the position. The District has nonetheless been required to hold an election and incur significant costs associated with it. The Board asked legal counsel to look at whether the signature requirement applicable to cities could be extended to MWDOC and if so how. A signature requirement, similar to what is required for city office, might help ensure candidates for the MWDOC Board are serious about running for the position and help the District avoid the costs of unnecessary elections.

Legal counsel has looked at the issue and concluded that absent new legislation, no legal authority exists for the District to vary from or add to the declaration of candidacy requirements. Attached is a memo BBK prepared in 2013 regarding this subject.
To: Public Affairs & Legislation Committee; Interim General Manager Karl Seckel
From: Best Best & Krieger LLP; Daniel J. Payne
Date: June 17, 2013
Re: MWDOC Director Elections; Declaration of Candidacy

File No.: 55401.00006

Question Presented: Could the MWDOC Board require the submission of nominating petitions for future Board elections?

Brief Answer: No, not under the current laws governing MWDOC Board elections.

Introduction

A prospective candidate for the MWDOC Board of Directors is required to file a number of documents with the Orange County Registrar of Voters, including a “Declaration of Candidacy” (“Declaration”) signed by the candidate. The MWDOC Public Affairs & Legislation Committee recently inquired about the historical development of the Declaration, which differs from the nominating papers required for municipal and many other elections in that it does not require nominating signatures. It differs also from nomination procedures used in earlier MWDOC elections, as recalled by some Directors and MWDOC staff, which raised the question whether MWDOC could choose to return to election procedures that require nominating signatures. As discussed below, MWDOC is required by its principal act to follow the Uniform District Election Law (“UDEL”; see Cal. Elec. Code, § 10500 et seq.), and the UDEL is the source of the Declaration of Candidacy requirement.

Statutes Governing MWDOC Elections

MWDOC’s principal act is the Municipal Water District Law of 1911 (“MWD Law”), which is set forth in the California Water Code at section 71000 et seq. Water Code section 71505 states that candidates for director of a municipal water district shall declare their candidacy and be nominated “in the same manner” as provided in the UDEL. The UDEL was adopted by the California Legislature in 1965 to “provide a procedure for the election of elective officers of districts.” (Elec. Code, § 10501.) It applies to districts, like MWDOC, whose principal act expressly incorporates it. In addition to this reference to the UDEL in section 71505, Water Code 55401.00001v8013092.1
section 71451 contains a more general statement that “except as otherwise provided,” applicable provisions of the Elections Code “shall govern all district elections.”

The UDEL contains comprehensive procedures for conducting district elections, though in some particulars it defers back to the principal act of the district. The qualifications of a candidate for office, for example, are determined by each district’s principal act. (Elec. Code, § 10514.) The MWD Law provides no specific qualifications for candidates, but it provides a qualification for directors that would apply to candidates -- a director must be a resident of the division from which he or she is elected. (Wat. Code, §§ 71170, 71250.) A slightly more detailed qualification requirement is found in Elections Code section 201, which provides that no person is eligible to be a candidate for office unless they are a registered voter and otherwise qualified to vote for that office at the time nomination papers are issued.

The UDEL requires candidates for district office to file a “declaration of candidacy” in “substantially the form” provided in Elections Code section 10511. This form is a unilateral declaration submitted under penalty of perjury, and it requires no supporting signatures. Prior to 1987, the UDEL required candidates to submit “nomination petitions” that required between 10 and 20 nominating signatures. The change from nomination petitions was brought about by Assembly Bill 2488 (Chacon) (1987 Cal ALS 993), but unfortunately the reasons are not clear from the legislative history. The bill was sponsored by the Secretary of State and was described by the author as making technical rather than substantive changes. The changes to the UDEL apparently were a late addition to the bill and were not discussed in any analysis of the legislation. The Legislative Digest for AB 2488 stated, in part:

“(9) Existing law specifies the procedures for election of elective officers of districts subject to the Uniform District Elections Law.

This bill would delete the reference in these provisions to nominating petitions, nomination papers, nomination forms, and nomination papers, and would instead refer to declarations of candidacy. It would delete the reference to a nominee and would instead refer to a candidate.

This bill would also delete the requirement for an "official filing petition," would delete the required nomination form, and would require a specified declaration of candidacy form, would delete the requirement for an affidavit of a circulator, and would delete the prohibition against a voter signing the nominating petition of a person for whom he or she cannot vote.”

The changes to the UDEL made by AB 2488 (1) amended Elections Code section 23512 to establish declaration of candidacy procedures, (2) added section 23512.2 to provide a form for the declaration of candidacy, and (3) amended section 23512.4 to change the “affidavit of nominee” to an “affidavit of candidate.” Following subsequent legislation in 1992 and 1994, section 23512 is now Elections Code section 10510 and sections 23512.2 and 23512.4 have been consolidated into section 10511, which combines the previously separate declaration and affidavit into the “Declaration of
Candidacy” used today. Nothing in the UDEL allows a district to opt out of using the Declaration of Candidacy or voluntarily impose a nominating signature requirement.

MUNICIPAL ELECTIONS

To compare, municipal elections are covered in a nearby part of the Elections Code and require very different nominating procedures. Elections Code section 10220, “Manner of Nominating Candidates,” provides that in municipal elections:

“[T]he voters may nominate candidates for election by signing a nomination paper. Each candidate shall be proposed by not less than 20 nor more than 30 voters in a city of 1,000 registered voters or more, and not less than five nor more than 10 voters in a city of less than 1,000 registered voters, but only one candidate may be named in any one nomination paper.”

The cost to the County election officials of checking a candidate’s signatures on a nomination paper for a municipal election is billed to the city.

CONCLUSION

No legal authority currently exists in the UDEL, the Elections Code or the MWD Law that would allow a district to vary from or add to the UDEL’s declaration of candidacy requirements. If this is an issue the Board would like to pursue, legislation will be required and could either be pursued through a general amendment or a law that applies specifically to MWDOC. The Municipal Water District Act of 1911, the UDEL and general provisions in the Elections Code all play a role in MWDOC board elections, and thus a number of options exist for changing the law. Any of these options would have to be carefully vetted before proceeding. The County is already set up to validate candidate’s nomination petitions, as it already does that for cities and certain other elections.
TO: Public Affairs and Legislation Committee  
(Directors Dick, Tamaribuchi and Thomas)  

FROM: Robert Hunter, General Manager  
Staff Contact: Heather Baez  

SUBJECT: MWDOC LEGISLATIVE AND REGULATORY PRIORITIES FOR 2019  

STAFF RECOMMENDATION  
Staff recommends the Public Affairs and Legislation Committee provide feedback and direction to staff  

COMMITTEE RECOMMENDATION  
Committee recommends (To be determined at Committee Meeting)  

SUMMARY  
MWDOC maintains a set of legislative policy principles that serve as guidelines for staff and our legislative advocates on issues that are of importance to the District. These principles assist District staff and its legislative advocates in the evaluation of legislation that may affect the District, its member agencies, the interests of Orange County, the Metropolitan Water District of Southern California and/or its member agencies.  

When updating the policy principles for 2019, the committee suggested developing a specific set of legislative and regulatory priorities for the year. To aid the Board’s initial discussion, staff has prepared a theme – change – and how this change will affect our advocacy efforts.  

The key word for 2019 is “change”. In Washington D.C., the House of Representatives has flipped, and will see new leadership from the Speaker of the House, Committee Chairs, as
well as staff changes. California has a new governor, which means eventual turnover in the administration and a change in priorities. Democrats have reestablished a supermajority in both houses, although it is unclear if this will make a significant difference over the last two years that saw a new tax and three bonds passed. Locally, the Orange County Board of Supervisors will likely have two new faces, which could change dynamics there. Last, MWDOC will have to adjust to high-level personnel changes within the Metropolitan Water District of Southern California (MWD) and the Association of California Water Agencies (ACWA), not the least of which is the long-delayed retirement of MWD’s Kathy Cole and her eventual replacement. With this in mind, staff is proposing legislative priorities for 2019 that focus on preparing for change.

Next month, staff will be presenting an overview of the Governmental Affairs Department that includes a summary of current services, as well as strategy and goals for the future. The Board’s input on these goals is not only useful to staff and MWDOC’s advocates’ but is a key function of the Board’s duties.

In addition, the contracts for MWDOC’s federal, state and local advocates will be up for renewal in December. The scope of work for each contract will be updated with priorities and goals for 2019.

The Board will have additional opportunity to discuss these priorities at the special board meeting scheduled for January 5, 2019.
ACTION ITEM
November 21, 2018

TO: Public Affairs and Legislation Committee
   (Directors Dick, Tamaribuchi and Thomas)

FROM: Robert Hunter, General Manager
       Staff Contact: Heather Baez

SUBJECT: MWDOC LEGISLATIVE AND REGULATORY POLICY PRINCIPLES
         ANNUAL UPDATE

STAFF RECOMMENDATION

Staff recommends the committee review and adopt the updated legislative policy principles
for 2019.

COMMITTEE RECOMMENDATION

Committee recommends (To be determined at Committee Meeting)

BACKGROUND

At the September Public Affairs and Legislation (PAL) meeting, staff presented this item for
discussion and requested feedback. Staff also began soliciting input from senior staff and
the member agencies through the general managers and other participating city staff via the
MWDOC Member Agencies Managers and Legislative Coordinators group meetings.

At the October PAL meeting, the committee reviewed the updated policy principles and
voted to strike out three of the four recommended additions suggested by MWDOC member
agencies. The Board of Directors took no action on the document at the October Board
meeting, sending the item back to the PAL Committee for further discussion.

All feedback received to date has been incorporated in the attached document.
MWDOC maintains a set of legislative policy principles that serve as guidelines for staff and our legislative advocates on issues that are of importance to the District. The policy principles attached are a culmination of current policies and initial changes recommended by staff and member agencies.

These principles assist District staff and its legislative advocates in the evaluation of legislation that may impact the District, its member agencies, the interests of Orange County, the Metropolitan Water District of Southern California and/or its member agencies. Having such principles in place allow the District to respond to certain types of legislation in a timely manner; however in cases where issues are not clear or have complicated implications will be presented to the Board for further guidance.

The goal for this item today is to have the Committee accept or reject the recommended changes to MWDOC’s Legislative and Regulatory Policy Principles and provide further changes if necessary for the Board’s approval. This will allow and provide direction to staff to draft legislative priorities for 2019 for the Board’s consideration.

Changes to the 2019 Policy Principles are as follows:

**NEW FOR 2019**

- **Local Water Resources**
  Added additional text to two policy principles

- **Water Use Efficiency**
  Expanded the section on regionally appropriate statewide landscape water use efficiency standards and regulations

  Added two policies (one support, one oppose) related to emergency drought declarations and regulations

- **Water Infrastructure Financing**
  Reworded a section to include all types of projects including infrastructure

  Expanded section on types of financing to also include Title XVI

- **Energy**
  Add “cost effective” to one section

- **Fiscal Policy**
  Expanded the section related to a “public goods charge” to also include user fees

- **Emergency Response**
  Added four new policies (two support, two oppose)
• **Member Agency Recommended Additions**

New policies recommended by MWDOC’s member agencies are listed below.

1) **When legislation impacts member agencies, MWDOC will solicit input on bill positions from member agencies and will remain neutral on legislation if member agencies are in opposition to MWDOC’s position.** (OCWD) – **Removed by the PAL Committee, October 2018**

2) **When working with elected officials, staff to elected officials, and with media and/or developing educational materials, MWDOC will not portray itself as representing all of Orange County.** (OCWD) – **Removed by the PAL Committee, October 2018**

3) **Promotes the voluntary development of and recognize the importance of protecting extraordinary/emergency water supplies for use by local water agencies during times of drought or water shortages.** (IRWD) - Staff note: This fits under the Local Water Resources section. – **Removed by the PAL Committee, October 2018**

4) **Allows member agencies to offer localized Water Rate Assistance Programs that comply with Proposition 218 of California’s Constitution and/or are funded either voluntarily or via non-restricted/non-water-rates revenues.** (Mesa Water) – Staff note: This fits under the Fiscal Policy section.

**Attachment: Municipal Water District of Orange County Legislative and Regulatory Policy Principles**
Additions are italicized
Deletions are crossed through
Source of the recommended change is listed at the end of each policy principle

**Municipal Water District of Orange County**
**Legislative and Regulatory Policy Principles**

**IMPORTED WATER SUPPLY**

It is MWDOC's policy to support legislation and regulation that:

1) Balances California's competing water needs and results in a reliable supply of high-quality water for Orange County.

2) Facilitates the implementation of the California WaterFix and EcoRestore, the co-equal goals of reliable water supply and ecosystem restoration, and related policies that provide long term, comprehensive solutions for the San Francisco Bay/Sacramento-San Joaquin River Delta that:
   a) Provides reliable water supplies to meet California's short- and long-term needs;
   b) Improves the ability to transport water through the Delta either for, or supplemental to, State Water Project deliveries;
   c) Improves the quality of water delivered through the Delta; (Staff)
   d) Enhances the Bay-Delta's ecological health in a balanced manner;
   e) Employs sound scientific research and evaluation to advance the co-equal goals of improved water supply and ecosystem sustainability.
   f) Expedites the California WaterFix and EcoRestore.

3) Funds a comprehensive Bay-Delta solution in a manner that equitably apportions costs to all beneficiaries.

4) Provides conveyance and storage facilities that are cost-effective for MWDOC and its member agencies, while improving the reliability and quality of the water supply.

5) Authorizes and appropriates the federal share of funding for the California WaterFix and EcoRestore.

6) Authorizes and appropriates the ongoing state share of funding for the California WaterFix and EcoRestore.

7) Provides funding for Colorado River water quality and supply management efforts.
8) Promotes continued federal funding and coordination between states for the Colorado River Basin Salinity Control Program under the departments of Agriculture and Interior.

9) Protects and preserves Metropolitan’s interest in binational water conservation programs.

**It is MWDOC’s policy to oppose legislation or regulation that:**

1) Would make urban water supplies less reliable, or would substantially increase the cost of imported water without also improving the reliability and/or quality of such water.

2) Imposes water user fees to fund non-water supply improvements in the Delta region or user fees that are not proportional to the benefits received from a Delta region water supply improvement.

3) Delays or impedes implementation of the California WaterFix and EcoRestore.

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**LOCAL WATER RESOURCES**

**It is MWDOC's policy to support legislation and regulation that:**

1) Supports the development of, provides funding for, and authorizes and/or facilitates the expanded use of, *cost effective*, water recycling, potable reuse, conservation, water use efficiency, groundwater recovery and recharge, storage, brackish and ocean water desalination and surface water development projects where *water supply is improved* and the beneficiaries of the project pay for the portions of the project not funded by state or federal funds. (IRWD)

2) Recognizes that recycled water for both potable and non-potable reuse is a valuable resource that should be promoted and encouraged, while considering total cost elements, and regulated and permitted in a manner which promotes greater reuse throughout the county and state.

3) Reduces and/or streamlines regulatory burdens on augmented or alternative water supply projects, and provides protections for the use of these supplies during water supply shortages, through exemptions or provisions of credit during state mandated reductions.

4) Supports ecosystem restoration, increased stormwater capture *where the capture avoids impact to others*, and sediment management activities that are cost-effective and enhance the quality or reliability of water supplies. (IRWD)

5) Authorizes, promotes, and/or provides incentives for indirect and direct potable reuse projects and provides protections for the use of local supply projects during water shortages by exempting them from state mandated reductions.
6) Recognizes that the reliability and high quality of supplies to the end user is the primary goal of water suppliers.

7) Keeps decision-making, with regard to stormwater management and recapture, at the local or regional level.

8) Recognizes stormwater management and recapture as important tools in a diversified water portfolio that can help to achieve improved water quality in local surface and groundwater supplies, and can augment surface and groundwater supplies.

9) Reduces or removes regulatory hurdles that hinder the use of augmented or alternative water supplies.

10) Provides incentives for local or regional use of augmented or alternative water supplies.

11) Support the evaluation of reservoirs to provide an enhancement in water supplies.

12) Support the inclusion of environmental infrastructure projects the Army Corps of Engineers must consider in its Report to Congress.

13) Allows Investor Owned Utilities to invest in redundancy and reliability projects.

It is MWDOC’s policy to oppose legislation or regulation that:

1) Restricts a local governmental agency’s ability to develop their local resources in a manner that is cost-effective, environmentally sensitive, and protective of public health.

2) Imposes barriers or increases costs to the safe application of recycled water and continues to define recycled water as a waste or resource of lesser value than traditionally defined potable water.

3) Would make urban water supplies less reliable, or would substantially increase the cost of imported water without also improving the reliability and/ or quality of such water.

4) Restricts or limits a local governmental agency’s ability to establish local priorities for water resources planning decisions.

5) Reduces a local agency’s ability to benefit from local investments in drought-proof or emergency water supplies during water shortages.

6) Would impose conservation mandates that do not account for the unique local water-supply circumstances of each water district.

WATER USE EFFICIENCY

It is MWDOC’s policy to support legislation and regulation that:
1) Furthers the statewide goal of increasing water use efficiency, as opposed to water conservation throughout the state.

2) Would allow flexibility and options for compliance in achieving statewide water reduction goals.

3) Seeks to cost-effectively improve water efficiency standards and policies for water-using devices.

4) Provides loans and grants to fund incentives for water conserving devices or practices.

5) Legislatively set water efficiency standards provided the standards are reasonable, cost effective for Orange County agencies, and consider unintended consequences, such as impacts to wastewater systems, reductions in recycled water supplies, demand hardening, and impacts to regional reliability and drought preparedness.

6) Reasonably improves landscape water use efficiency and Commercial, Institutional and Industrial (CII) water use efficiency programs while preserving community choice and the local economy.

7) Encourages regionally appropriate statewide landscape water efficiency standards and regulations that consider land use, plant material, irrigation efficiency and climate factors. (Staff)

8) Provides financially appropriate incentives, funding, and other assistance where needed to facilitate market transformation and gain wider implementation of water-efficient indoor and outdoor technologies and practices.

9) Provides incentives, funding, and other assistance where needed to facilitate water use efficiency partnerships with the energy efficiency sector.

10) Recognizes past investments in water use efficiency measures, especially from the demand hardening perspective.

11) Recognizes community growth and development when developing comparative standards for water use efficiency year-over-year.

12) Provides tax exemptions for water conservation or efficiency incentives for measures including, but not limited to, turf removal, devices, and other measures to reduce consumption of water or enhance the absorption and infiltration capacity of the landscape.

13) Creates a process for development and implementation of emergency drought declarations and regulations that recognizes variations among communities, regions, and counties with respect to their abilities to withstand the impacts and effects of drought. (Staff)

It is MWDOC's policy to oppose legislation or regulations that:
1) Fails to ensure balance in the implementation of water efficiency practices throughout the state and requirements for both urban and agricultural use. (Staff)

2) Would repeal cost-effective efficiency standards for water-using devices.

3) Diminishes local agency control or flexibility in implementing water efficiency practices or standards.

4) Places unreasonable conservation measures on commercial, industrial and institutional customers that would negatively impact or limit the potential for economic growth.

5) Fails to recognize the importance of both water use efficiency and water supply development.

6) Fails to recognize augmented or alternative water supplies as an efficient use of water, or that fails to provide an adequate incentive for investments in such water, for potable or non-potable reuse.

7) Fails to consider regional and local reliability when establishing any reduction targets during water shortages.

8) Requires water efficiency standards or performance measures that are infeasible, not practical or fail to have a positive cost-benefit ratio when comparing the cost of meeting the standard or implementing the performance measure with the value of the volume of water saved.

9) Creates a “one-size-fits-all” approach to emergency drought declarations and regulations that ignores variations among communities, regions, and counties with respect to their ability to withstand the impacts and effects of drought. (Staff)

**WATER QUALITY AND ENVIRONMENTAL IMPACTS**

It is MWDOC’s policy to support:

1) Legislation that protects the quality of surface water and groundwater including the reduction of salt loading to groundwater basins.

2) Funding that helps agencies meet state and federal water quality standards.

3) The establishment and/or implementation of standards for water-borne contaminants based on sound science and with consideration for cost-effectiveness.

4) Administrative/legislative actions to improve clarity and workability of CEQA, and eliminate other duplicative state processes.

5) Streamlining or exempting water, recycled water, wastewater projects, and/or environmental restoration projects, from the California Environmental Quality Act (CEQA). Provides liability protections to public water districts, and related wholesale water providers, seeking to consolidate troubled water systems that cannot consistently demonstrate that they are able to provide safe, clean and reliable water supplies to their customers.
It is MWDOC’s policy to oppose:

1) Legislation that could compromise the quality of surface water and groundwater supplies.

2) Legislation that establishes and/or implements standards for water-borne contaminants without regard for sound science or consideration for cost effectiveness.

3) Projects that negatively impact the water quality of existing local supplies.

METROPOLITAN WATER DISTRICT OF SOUTHERN CALIFORNIA

It is MWDOC’s policy to oppose legislation that:

1) Compromises the existing governance structure and the representation of member agencies on the Metropolitan Water District Board of Directors.

2) Would restrict MET’s rate-making ability.

WATER TRANSFERS

It is MWDOC’s policy to support legislation and regulation that:

1) Encourages and facilitates voluntary water transfers.

2) Provides appropriate protection or mitigation for impacts on the environment, aquifers, water-rights holders and third-parties to the transfer including those with interests in the facilities being used.

3) Legislation that encourages transfers which augment existing water supplies, especially in dry years.

It is MWDOC’s policy to oppose legislation or regulation that:

1) Undermines the operations and maintenance of the conveyance system conveying the water.

2) Interferes with the financial integrity of a water utility or compromises water quality.

3) Increases regulatory or procedural barriers to water transfers at the local or state level.

WATER INFRASTRUCTURE FINANCING AND PROJECT FUNDING

It is MWDOC’s policy to support legislation and regulation that:
1) Employs a "beneficiary pays" principle that establishes a clear nexus between the costs paid to the direct benefit received. Likewise, those who do not benefit from a particular project or program should not be required to pay for them.

2) Establishes grants or other funding opportunities for local and regional water infrastructure projects, **including but not limited to infrastructure projects.** (Staff)

3) Considers local investments made in infrastructure, programs, mitigation and restoration in determining appropriate cost shares for water infrastructure, **and project investments.** (Staff)

4) Reduces the cost of financing water infrastructure planning and construction, such as tax-credit financing, tax-exempt municipal bonds, Water Resources Development Act (WRDA), Water Infrastructure Finance Innovation Act (WIFIA), the Environmental Infrastructure Accounts, **the Title XVI Water Reclamation and Reuse Project,** and other funding mechanisms. (IRWD)

**It is MWDOC's policy to oppose legislation or regulation that:**

1) Establishes a fee or tax that does not result in a clear and proportional benefit to the District, its member agencies, and their customers.

2) Would reduce the total available water infrastructure financing measures such as WIFIA, state-revolving funds, and others.

**ENERGY**

**It is MWDOC's policy to support legislation or regulation that:**

1) Facilitates the development and expansion of clean, **and cost effective** renewable energy in California, including hydropower. (IRWD)

2) Supports water supply reliability as the primary focus of water agencies and energy intensity of water supplies as a secondary factor.

3) Recognizes the role and value of the water industry investment in water use efficiency and therefore recognizes WUE efforts towards greenhouse gas reduction, including funding such activities.

4) Recognizes hydroelectric power as a clean, renewable energy source and that its generation and use meets the greenhouse gas emission reduction compliance requirements called for in the Global Warming Solutions Act of 2006 (AB 32).

5) Facilitates voluntary and cost effective local investments in renewable energy, energy management and storage, and energy efficiency which improve the water-energy nexus and reduce local agency costs.

**FISCAL POLICY**
It is MWDOC’s policy to support legislation or regulation that:

1) Requires the federal and state governments to provide a subvention to reimburse local governments for all mandated costs or regulatory actions.

It is MWDOC’s policy to oppose legislation or regulation that:

1) Is inconsistent with the District’s current investment policies and practices.

2) Pre-empts the District's ability to impose or change water rates, fees, or assessments.

3) Impairs the District's ability to maintain levels of reserve funds that it deems necessary and appropriate.

4) Impairs the District's ability to provide services to its member agencies and ensure full cost recovery.

5) Makes any unilateral reallocation of District revenues, or those of its member agencies, by the state unless the state takes compensatory measures to restore those funds.

6) Would impose mandated costs or regulatory constraints on the District or its member agencies without reimbursement.

7) Mandates a specific rate structure for water agencies.

8) Imposes a “public goods charge” “water user fee”, or “water tax” on public water agencies or their ratepayers. (Staff)

GOVERNANCE

It is MWDOC's policy to support legislation or regulation that:

1) Advances good government practices and public transparency measures in a manner that does not take a "one-size fits all" approach, respects local government control, and facilitates technological efficiencies to meet state reporting and disclosure requirements.

It is MWDOC's policy to oppose legislation or regulation that:

1) Imposes unnecessarily broad burdens upon all local governments.

2) Shifts state programs, responsibilities and costs to local governments without first considering funding to support the shift.

3) Seeks to limit or rescind local control.

4) Reduces or diminishes the authority of the District to govern its affairs.

5) Imposes new costs on the District and the ratepayers absent a clear and necessary benefit.
6) Resolves state budget shortfalls through shifts in the allocation of property tax revenue or through fees for which there is no direct nexus to benefits received.

PUBLIC EMPLOYEE PENSION REFORM

It is MWDOC's policy to support legislation that:

1) Seeks to contain or reform public employee pension and other post-employment benefit (OPEB) cost obligations that are borne by public agencies via taxpayers and ratepayers.

EMERGENCY RESPONSE

It is MWDOC's policy to support legislation that:

1) Increases coordination on Homeland Security and emergency response efforts among the federal, state, and local governments with clearly defined roles and responsibilities for each.

2) Provides continued funding to enhance and maintain local Homeland Security infrastructure, including physical and cyber protection of critical infrastructure.

3) Ensures adequate funding for expenditures related to disaster response and all phases of emergency management; including the earthquake early notification system and efforts to enhance water infrastructure resiliency.

4) Strengthens intergovernmental planning and preparation coordination for emergency response and drills.

5) Enhances protection of information and cyber security for critical infrastructure through policy and funding for local efforts. (Staff)

6) Supports water utility capability to notify customers of emergency protective measures through reverse notification systems. (Staff)

It is MWDOC's policy to oppose legislation or regulation that:

1) Reduces a water utility’s ability represent itself in any component of the disaster preparedness cycle, especially the response and recovery section staff. (Staff)

1) Negatively impacts water and wastewater utility’s ability to prepare, mitigate or respond to emergencies in order to provide fire suppression, drinking water and wastewater services. (Staff)

MEMBER AGENCY RECOMMENDED ADDITIONS

1) When legislation impacts member agencies, MWDOC will solicit input on bill positions from member agencies and will remain neutral on legislation if member agencies are in opposition to MWDOC’s position. (OCWD)
2) When working with elected officials, staff to elected officials, and with media and/or developing educational materials, MWDOC will not portray itself as representing all of Orange County. (OCWD)

3) Promotes the voluntary development of and recognize the importance of protecting extraordinary/emergency water supplies for use by local water agencies during times of drought or water shortages. (IRWD) - Staff note: This fits under the Local Water Resources section.

4) Allows member agencies to offer localized Water Rate Assistance Programs that comply with Proposition 218 of California’s Constitution and/or are funded either voluntarily or via non-restricted/non-water-rates revenues. (Mesa Water) – Staff note: This fits under the Fiscal Policy section.
ACTION ITEM  
November 21, 2018

TO:  Public Affairs and Legislation Committee  
(Directors Dick, Tamaribuchi, and Thomas)

FROM:  Robert Hunter, General Manager  
Staff Contact: Heather Baez

SUBJECT:  TRAVEL TO WASHINGTON D.C. TO COVER FEDERAL ADVOCACY ISSUES

STAFF RECOMMENDATION

Staff recommends the Board of Directors review the travel expenses and ratify as reported.

COMMITTEE RECOMMENDATION

Committee recommends (To be determined at Committee Meeting)

REPORT

DIRECTORS

For the first quarter (July-September 2018) of fiscal year 2018-2019, zero trips were taken; however, airfare was purchased for an upcoming trip in the second quarter.

The following is budgeted for fiscal year 2018/2019 for directors:

Washington D.C. Legislative Budget Travel - $10,800, 6 trips

- Total cost for this quarter: $343.40
- Year-to-date spent: $343.40

| Budgeted (Y/N): Y | Budgeted amount: Directors - $10,800  
Staff - $10,800 | Core X | Choice __ |
|-------------------|--------------------------------------|--------|----------|
| Action item amount: None | Line item: 11-7155  
12-7150 | | |

Fiscal Impact (explain if unbudgeted):
• Budget remaining: $10,456.60

Projecting for the second quarter of fiscal year 2018-2019, one trip has been scheduled.

• November 14-16: Director Barbre

STAFF

For the first quarter (July-September 2018) of fiscal year 2018-2019, zero trips were taken. The following is budgeted for fiscal year 2017/2018 for staff:

Washington D.C. Legislative Travel - $10,800, 6 trips

• Total cost for this quarter: $0
• Year-to-date spent: $0
• Budget remaining: $10,800

Projecting for the second quarter of fiscal year 2018-2019, one trip has been scheduled.

• Nov. 14-16: Damon Micalizzi (for Heather Baez)

The focus of the trips this coming fiscal year will be on the importance of the CA WaterFix (federal permits and funding), Colorado River Drought Contingency Plans, funding opportunities for local and regional projects, long term conservation and tax parity water rebate issues (turf removal program, et al.), and visits to representative’s offices to update them on issues of importance to MWDOC and its member agencies.
TO: Public Affairs and Legislation Committee
(Directors Dick, Tamaribuchi and Thomas)

FROM: Robert Hunter, General Manager
Staff Contact: Heather Baez

SUBJECT: TRAVEL TO SACRAMENTO TO COVER STATE ADVOCACY ISSUES

STAFF RECOMMENDATION
Staff recommends the Board of Directors review the travel expenses and ratify as reported.

COMMITTEE RECOMMENDATION
Committee recommends (To be determined at Committee Meeting)

REPORT

DIRECTORS
For the first quarter (July-September 2018) of fiscal year 2018-2019, zero trips were taken.

The following is budgeted for fiscal year 2018/2019 for directors:

Sacramento Legislative Budget Travel - $4,600, 8 trips

- Total cost for this quarter: $0
- Year-to-date spent: $0
- Budget remaining: $4,600

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Fiscal Impact (explain if unbudgeted):
Projecting for the second quarter of fiscal year 2018-2019, no trips are scheduled.

STAFF

For the first quarter (July-September 2018) of fiscal year 2018-2019, four trips were taken.

- August 6 – Heather Baez
- August 10 – Heather Baez
- August 15 – Heather Baez
- September 5 – Heather Baez

The following is budgeted for fiscal year 2017/2018 for staff:

Sacramento Legislative Travel - $10,500, 18 trips

- Total cost for this quarter: $2,017.15
- Year-to-date spent: $2,017.15
- Budget remaining: $7,482.85

Projecting out for the second quarter of fiscal year 2018-2019, 3 trips have been taken/scheduled.

- October 9 – Heather Baez
- October 26 – Heather Baez
- November 14 – Heather Baez

The focus of the trips are safe and affordable drinking water (i.e. “water tax” and AB 401 implementation), conservation legislation implementation, California Water Plan, California WaterFix and EcoRestore oversight, and State Water Resources Control Board meetings.
INFORMATION ITEM  
November 19, 2018

TO: Public Affairs & Legislation Committee  
(Directors Dick, Tamaribuchi, Thomas)

FROM: Robert Hunter, General Manager  
Staff Contact: Sarah Wilson

SUBJECT: Education Programs Update

STAFF RECOMMENDATION

Staff recommends the Public Affairs & Legislation Committee: Receive and file this report.

COMMITTEE RECOMMENDATION

Committee recommends (To be determined at Committee Meeting)

DETAILED REPORT

Contractors for the Municipal Water District of Orange County’s (MWDOC) education programs continue to schedule visits for the 2018/19 school year. The following reports are included here: Elementary Education Student Counts and the “What About Water” High School Program report.

The primary goal for both the Elementary and High School programs is to provide comprehensive instruction on the science, geography, economics, and history of Orange County water. These goals are measured through pre- and post- test metrics.

Elementary School Program

- **Goal 1:** Students will understand the importance of water as it relates to the local climate and ecosystem.

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<tr>
<td>Action item amount:</td>
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<tr>
<td>Fiscal Impact (explain if unbudgeted):</td>
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</table>
• **Goal 2:** Students will be able to identify California water sources and understand the challenges in delivering a reliable source of drinking water to Orange County.
• **Goal 3:** Students will recognize and have the necessary resources to apply water efficient practices at home and in the community.

The following keypad response data demonstrates an average increase in student understanding after attending the October 2018 Elementary School Program assemblies:

• **First Grade:** Students are tested on the water cycle and how plants use water, carbon dioxide, and sunlight. Students demonstrated a 8.35% average increase in understanding from the pre- to post- test.
• **Second Grade:** Students are tested on where water is found in nature and the ways in which nature cleans our water. Students demonstrated a 10.03% average increase in understanding from the pre- to post- test.
• **Third Grade:** Students are tested on local climate and the ability of plants and organisms to survive in a particular climate. Students demonstrated a 12.57% average increase in understanding from the pre- to post- test.
• **Fourth Grade:** Students are tested on the local ecosystem, water sources, and water use efficiency. Students demonstrated a 25.58% average increase in understanding from the pre- to post- test.
• **Fifth Grade:** Students are tested on how the water cycle cleans and recycles freshwater supply and water use efficiency. Students demonstrated a 34.57% average increase in understanding from the pre- to post- test.
• **Sixth Grade:** Students are tested on the forces that drive the water cycle and factors that influence the growth of organisms in our local area. Students demonstrated a 23.63% average increase in understanding from the pre- to post- test.

**High School Program**

• **Goal 1:** Students will be able to identify California water sources and understand the challenges in delivering a reliable source of drinking water to Orange County.
• **Goal 2:** Students will understand local water policy and reliability issues and be able to debate the merits of a current or proposed policy or project.
• **Goal 3:** Students will recognize and have the necessary resources to apply water efficient practices at home and in the community.

Following the first High School Program visit, pre- and post- metrics will be reported.
## 2018-19 Water Education School Program

### # of Students Booked

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<tr>
<th></th>
<th>July</th>
<th>Aug</th>
<th>Sep</th>
<th>Oct</th>
<th>Nov</th>
<th>Dec</th>
<th>Jan</th>
<th>Feb</th>
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<th>April</th>
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<td>25,634</td>
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<td>63,084</td>
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### # of Students Taught

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<th>Aug</th>
<th>Sep</th>
<th>Oct</th>
<th>Nov</th>
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<th>Jan</th>
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<th>April</th>
<th>May</th>
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Teacher Workshops

Student Summits

Where's My Water

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<tr>
<th>Agency</th>
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<tr>
<td></td>
<td>Brea Olinda High School</td>
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</table>

*tbd = verbal confirmation, pending calendar dates*
TO: Public Affairs & Legislation Committee  
(Directors Dick, Tamaribuchi, Thomas)

FROM: Robert Hunter, General Manager  
Staff Contact: Sarah Wilson

SUBJECT: Scout Programs Update

STAFF RECOMMENDATION
Staff recommends the Public Affairs & Legislation Committee: Receive and file this report.

COMMITTEE RECOMMENDATION
Committee recommends (To be determined at Committee Meeting)

DETAILED REPORT
Through a partnership with the Girl Scouts of Orange County (GSOC), MWDOC Public Affairs Staff developed the Water Resources and Conservation Patch Program available to all Girl Scout levels in the Orange County region. To earn a Water Resources and Conservation Patch, Girl Scouts must complete a two-hour, STEM-based clinic hosted by MWDOC. Clinic lessons and activities align with the Next Generation Science Standards (NGSS) and meet the GSOC patch program objectives to Learn, Share, Do.

The Water Resources and Conservation Patch Program educates Girl Scouts about where their water comes from, the importance of Orange County water resources, and how to be water efficient. Girl Scouts complete the program equipped with a better understanding of their local water supply sources and discover the value of protecting our most treasured, natural resource.

<table>
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<th>Choice</th>
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<tr>
<td>Fiscal Impact (explain if unbudgeted):</td>
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</table>
On November 3, 2018, MWDOC hosted the first Girl Scouts Patch Clinic at El Toro Water District where 38 Orange County Girl Scouts received a MWDOC Water Resources and Conservation Patch.

After completing a guided tour of El Toro Water District’s Water Recycling Plant, Girl Scouts participated in a hands-on, STEM-based activity determined by MWDOC Staff. Through these activities, Daisies (K-1) and Brownies (2-3) learned about water use efficiency and the water cycle; Juniors (4-5) and Cadettes (6-8) learned about Orange County’s water supply as well as water runoff and its connection to water pollution; and, Seniors (9-10) and Ambassadors (11-12) learned about local water supply and water quality. At the conclusion of the clinic, the groups came together to share what they had learned and participate in a discussion on careers in the water industry.

Additionally, at the time of this report, there are 47 Girl Scouts registered for the November 17 MWDOC Water Resources and Conservation Patch Clinic with Laguna Beach County Water District (LBCWD). Since LBCWD does not operate a water treatment facility, member agency staff has coordinated a bus to transport the Girl Scouts to Nix Nature Center to complete a guided tour of the Laguna Coast Wilderness Park and participate in the hands-on, STEM-based activities.
## WATER RESOURCES AND CONSERVATION PATCH

Offered jointly by the Municipal Water District of Orange County and Girl Scouts of Orange County

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**OPEN TO ALL LEVELS OF GIRL SCOUTS!**

To earn the patch, Girls must complete one of the FREE 2-hour clinics offered. Please use the registration links below to sign up for a clinic.

<table>
<thead>
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<th>Date</th>
<th>Location</th>
<th>Time</th>
<th>Website</th>
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<td>CITY OF SAN CLEMENTE</td>
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**QUESTIONS?**

Contact Sarah Wilson at 714-593-5029 or swilson@mwdoc.com.
INFORMATION ITEM
Committee Meeting Date

TO: Public Affairs & Legislation Committee
(Directors Dick, Tamaribuchi, Thomas)

FROM: Robert Hunter, General Manager
Staff Contact: Tiffany Baca

SUBJECT: MWDOC-Wyland Foundation Pocket Park(s) Update

STAFF RECOMMENDATION

Staff recommends the Public Affairs & Legislation Committee: Receive and file this report.

COMMITTEE RECOMMENDATION

Committee recommends (To be determined at Committee Meeting)

DETAILED REPORT

Each year, during the month of April, cities across the U.S. compete in the annual Wyland National Mayor’s Challenge for Water Conservation in hopes of winning the title of most water-conscious city in the country. This nationally recognized campaign encourages water-wise behaviors by asking citizens to take a series of online pledges to use water more efficiently. By completing this small step, pledge-takers think about ways to make positive changes in their water-use behaviors. Additionally, the competition allows respondents to easily share tips, successes, and information with their friends and family across multiple print and social media channels.

In addition to promoting the National Challenge, a MWDOC-Wyland partnership presents an Orange County breakaway contest to MWDOC member agencies and the cities they serve, awarding a water-efficient demonstration garden to the highest participating Orange County city within the MWDOC service area. To date, two demonstration gardens, or “pocket

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</table>

Fiscal Impact (explain if unbudgeted):
parks," have been awarded. The first to the City of Laguna Beach, and the second to the City of Westminster. It is important to note that in the two years MWDOC and the Wyland Foundation have partnered to offer the Orange County breakaway competition, an Orange County city within the MWDOC service area has won not only the pocket park award, but has also placed first in their population category nationwide.

City of Laguna Beach Pocket Park Update

The City of Laguna Beach was the 2017 MWDOC-Wyland Pocket Park award winner. After more than a year of review, three revisions to the landscape design, and a host of discussions and meetings with community members, City Council, and project partners, the project is now moving to the design review phase. Chris Russell, Director of Engineering with the Montage Resort, has informally submitted the final design to the City for comments. The City has offered to waive the review submission fee and has assured him that they see no potential problems with the application. Mr. Russell also has other projects under review by the City, and wants to roll each of them out around the same time. He anticipates breaking ground on the Pocket Park project before March 2019.

Orange County Business Council (OCBC) Eighth Annual Turning Red Tape Into Red Carpet Awards

In October 2018, MWDOC Public Affairs staff received notification that the Laguna Beach Pocket Park project was nominated by OCBC for their “Eighth Annual Turning Red Tape Into Red Carpet Awards” under the “Sustainable and Green Development” category. Award winners will be announced at the Awards & Reception on November 28 at the Center Club in Costa Mesa, from 5:30 p.m. to 7:30 p.m. MWDOC Board President Brett Barbre, and Public Affairs Manager, Tiffany Baca will attend the event. Additional tickets are available for purchase at https://www.ocbc.org/event/2018redcarpet/

City of Westminster Pocket Park Update

The City of Westminster is the 2018 MWDOC-Wyland Pocket Park award winner.

In October 2018, MWDOC Board President and Public Affairs staff joined the Wyland Foundation Vice President at the City of Westminster Council Meeting to present the City with two certificates of recognition. The first for securing the top spot in the National Challenge. The second for taking 1st place in the Orange County MWDOC-Wyland breakaway competition.

In December 2018, MWDOC Public Affairs staff, City staff, Wyland Foundation staff, and the Saddleback College design team will participate in a kickoff meeting to discuss the project location, design elements, planning and approval process, and timeline of events.
<table>
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<th>Member Agency Relations</th>
<th>Public Affairs Staff:</th>
</tr>
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<tbody>
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<td></td>
<td>• Hosted a “Crisis Communication Workshop” for member agency PIOs at Public Affairs workshop meeting on October 30</td>
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<tr>
<td></td>
<td>• Attended Laguna Beach County Water District’s 9th annual SmartScape Expo on October 13 (Ricki Raindrop Appearance)</td>
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<td></td>
<td>• Met with Mesa Water’s new Communications Manager to discuss Public Affairs initiatives and plans</td>
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<td></td>
<td>• Produced bill inserts advertising Water Use Efficiency rebates for 12 member agencies</td>
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<td></td>
<td>• Provided information to Moulton Niguel Water District on website design and development</td>
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<td></td>
<td>• Participated as an interview panel member for Mesa Water’s Public Affairs Assistant position</td>
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<td></td>
<td>• Participated in a conference call with Yorba Linda Water District to discuss website development tips, lessons learned, and best practices</td>
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<tr>
<td>Governmental Affairs Staff:</td>
<td>• Provided a legislative update for the Public Affairs Work Group</td>
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<table>
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<tr>
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<th>Public Affairs Staff:</th>
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<td></td>
<td>• Attended Buena Park Elks Lodge’s annual Trunk-or-Treat Safety Carnival on October 27 (Ricki Raindrop Appearance)</td>
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<td></td>
<td>• Provided water-saving tips developed for California Sprinkler Adjustment Notification System outreach efforts to Inside the Outdoors</td>
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<tr>
<td>Governmental Affairs Staff:</td>
<td>• Attended the Southern California Water Committee’s Annual Meeting and Dinner</td>
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<tr>
<td></td>
<td>• Attended OCBC’s Election Day Luncheon</td>
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|                      | • Participated in the California Water Women Conference in Santa Barbara and attending the following workshops:  
|                      |   o Keynote Speech from Bureau of Reclamation Commissioner, Brenda Burman  
|                      |   o Water Recycling and Reuse  
|                      |   o SGMA Driven Solutions  
|                      |   o The Business of Water  
|                      |   o Climate Change |
## Education

**Public Affairs Staff:**
- Sent monthly attendance reports and scheduled visits to participating member agencies for both elementary and high school programs and updated website calendar
- Coordinated elementary school visit for El Toro Water District
- Coordinated elementary school visit for City of San Juan Capistrano
- Coordinated elementary and high school visits for City of Anaheim
- Provided promotional materials to City of Brea for local school outreach
- Continued administrative support and coordination to fill the remaining Girl Scout Patch Program clinics
- Hosted Girl Scouts Water Resources and Conservation Patch Clinic at El Toro Water District’s Water Treatment Facility
- Participated in planning meeting with Inside the Outdoors for 2018/19 Voice4thePlanet video contest
- Created template social media posts approved for member agency use at Girl Scout Program clinics
- Secured Nix Nature Center for November 17 Water Resources and Conservation Patch Clinic
- Created Water Industry Careers handout for use in Girl Scout Program and High School Program

## Media Relations

**Public Affairs Staff:**
- Completed daily social media posts for MWDOC’s three primary platforms

## Special Projects

**Public Affairs Staff**
- Staffed the following inspection trips:
  - October 12, Director Barbre SWP/CV Ag
  - October 19-20, Director McKenney CRA
  - November 9-11, Director McKenney SWP/CV Ag
- Are currently working on itineraries, trip logistics, guest and Director requirements for the following inspection trips:
  - January 11-12, Director Ackerman CRA
  - February 8, Director McKenney Infrastructure
  - February 22-23, Director Dick SWP/Ag
- Participated in CAPIO’s “Shake It Up: Campaigns, Crises, and Networks” workshop
- Attended a 2019 OC Water Summit Committee meeting
- Staff participated in the California Association of Public Information’s on-camera media interview training with SAE Communications
• Staff received the California Association of Public Information’s J. Lindsey Wolf PIO Institute Certificate in Public Information for completing all 10 designated Institute courses including media relations, writing, electronic media, public speaking, crisis communications, strategic communications, and branding
• MWDOC Board President, Public Affairs staff, and Wyland Foundation VP, presented the City of Westminster Council with a certificate of recognition for winning the 2018 Wyland National Mayors Challenge, and MWDOC-Wyland breakaway challenge
• Prepared, coordinated, and hosted a MWDOC Water Policy Forum & Dinner featuring newly elected Chair, Gloria Gray
• Participated in a Water Summit Committee meeting along with President Barbre, and Director Yoo-Schneider
• Met with Water Use Efficiency to discuss options for refreshing the Droplet website portal to align with MWDOC branding
• Met with Water Use Efficiency to discuss marketing plans for current and future programs and devices
• Participated on a conference call with Montage Resort Director of Engineering, Chris Russell, to discuss next steps for Laguna Beach Pocket Park project
• Prepared and presented a second draft Water 101 booklet to Association of California Cities – Orange County (ACC-OC)
• Met with Water Emergency Response Organization of Orange County (WEROC) to discuss emergency informational materials and tools

Governmental Affairs Staff:
• Attended the OC LAFCO meeting
• Participated in the WACO Planning Meeting
• Coordinated the speakers for the November WACO meeting on non-compliant water districts
• Researched the origin and history of WACO in preparation to update the WACO bylaws
• Received the ISDOC election ballots and tallied the results for the Quarterly Luncheon
• Drafted updated WACO bylaws for internal review
• Emailed templates to member agencies for the 2019 DC Luncheon Briefing Book
<table>
<thead>
<tr>
<th>Legislative Affairs</th>
<th>Governmental Affairs Staff:</th>
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<tbody>
<tr>
<td></td>
<td>• Attended a California Water Plan 2018 Plenary Meeting in Sacramento</td>
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<td>• Met with the County of Orange’s legislative director regarding countywide legislative issues</td>
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<td>• Met with Jenn Lowe of ACC-OC to discuss ways our two organizations can work together</td>
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<td>• Attended MET’s annual legislative coordinators’ planning meeting</td>
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<tr>
<td></td>
<td>• Participated in ACWA’s annual State Legislative Committee Planning Meeting for 2019</td>
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